

## RESOLUTION NO. 90-35

A RESOLUTION OF ST. JOHNS COUNTY SUPPORTING  
THE CREATION OF "AQUATIC PRESERVE STATUS"  
(F.S. CHAPTER 258.35-258.394 AND 258.40-258.46)  
FOR STATE-OWNED SUBMERGED LANDS ALONG THE EASTERN  
SHORELINE OF THE ST. JOHNS RIVER, FROM THE NEW SHANDS  
BRIDGE NORTHWARD, INCLUDING HALLOWES COVE, TO OLD BULL'S  
BAY, EASTWARD TO INCLUDE THE SOUTH SHORE OF JULINGTON  
CREEK, TO INCLUDE DURBIN CREEK TO DURBIN SWAMP,  
TO ALSO INCLUDE THE UNNAMED NATURAL DRAINAGES,  
AND PETTY BRANCH, KENDALL CREEK, ORANGE GROVE BRANCH,  
KENTUCKY BRANCH, MILL CREEK, CUNNINGHAM CREEK, FLORA  
BRANCH, CORKLAN BRANCH, ALL TRIBUTARIES OF THE ST. JOHNS  
RIVER LYING IN THE NORTHWEST QUADRANT OF ST. JOHNS COUNTY.

WHEREAS, the Florida Aquatic Preserve Act of 1975, Chapter 258.35-258.394 and 258.40-258.46 Florida Statutes, authorizes the setting aside in perpetuity for the benefit of present and future generations state-owned submerged lands which have exceptional biological, aesthetic, and scientific value; and,

WHEREAS, the Durbin Creek system and Hallows Cove demonstrate very high quality habitat for both finfish and shellfish as documented by the studying and sampling since 1975 by Dr. Carol DeMort, University of North Florida (see attached document #1); and,

WHEREAS, the endangered Florida manatees are a year-round resident of the St. Johns River, and, outside of the winter period, are seen regularly in the Hallows Cove and Durbin Creek systems feeding, resting, cavorting, and birthing (see attached document #2); and,

WHEREAS, the river and creek associated lands consist of a diverse assemblage of plant communities such as freshwater marsh, cypress swamps, bottomland hardwood swamps, and other mixed hardwood swamps, and hardwood hammocks; and,

WHEREAS, these natural areas provide food and habitat for much wildlife including the river otter, alligator, deer, bear, Florida panther, wild turkey, Indigo snake, ibis, herons, osprey, and the bald eagle (see attached document #3); and,

WHEREAS, rapid growth, five DRI's, two approved and three proposed, and the proposed Southeast Duval Landfill, and the

proposed DOT southern loop beltway, as scheduled threatens the survival of these ecosystems; and,

WHEREAS, these remaining natural areas are excellent representations of Florida's natural heritage and the importance and benefits of protecting these resources and preserving the natural ecosystem of this area will be recognized when declared an aquatic preserve;

NOW, THEREFORE, BE IT RESOLVED, this 13th day of February, 1990, the Board of County Commissioners of St. Johns County, Florida, requests as follows:

Section 1. The Board of Trustees of the Internal Improvement Trust Fund declare the aforementioned river and creek systems (shown on attached document #4) as the Durbin Creek, Hallows Cove, St. Johns River Aquatic Preserve.

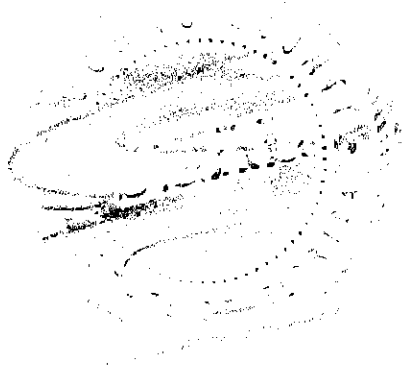
Section 2. St. Johns County requests the Board of Trustees of the Internal Improvement Trust Fund to develop and administer a management plan for the preserve.

BOARD OF COUNTY COMMISSIONERS  
OF ST. JOHNS COUNTY, FLORIDA

By: Craig A. Hoagland  
Its Chairman

ATTEST: CARL "BUD" MARKEL, CLERK

By: Amy B. Mulligan  
Deputy Clerk



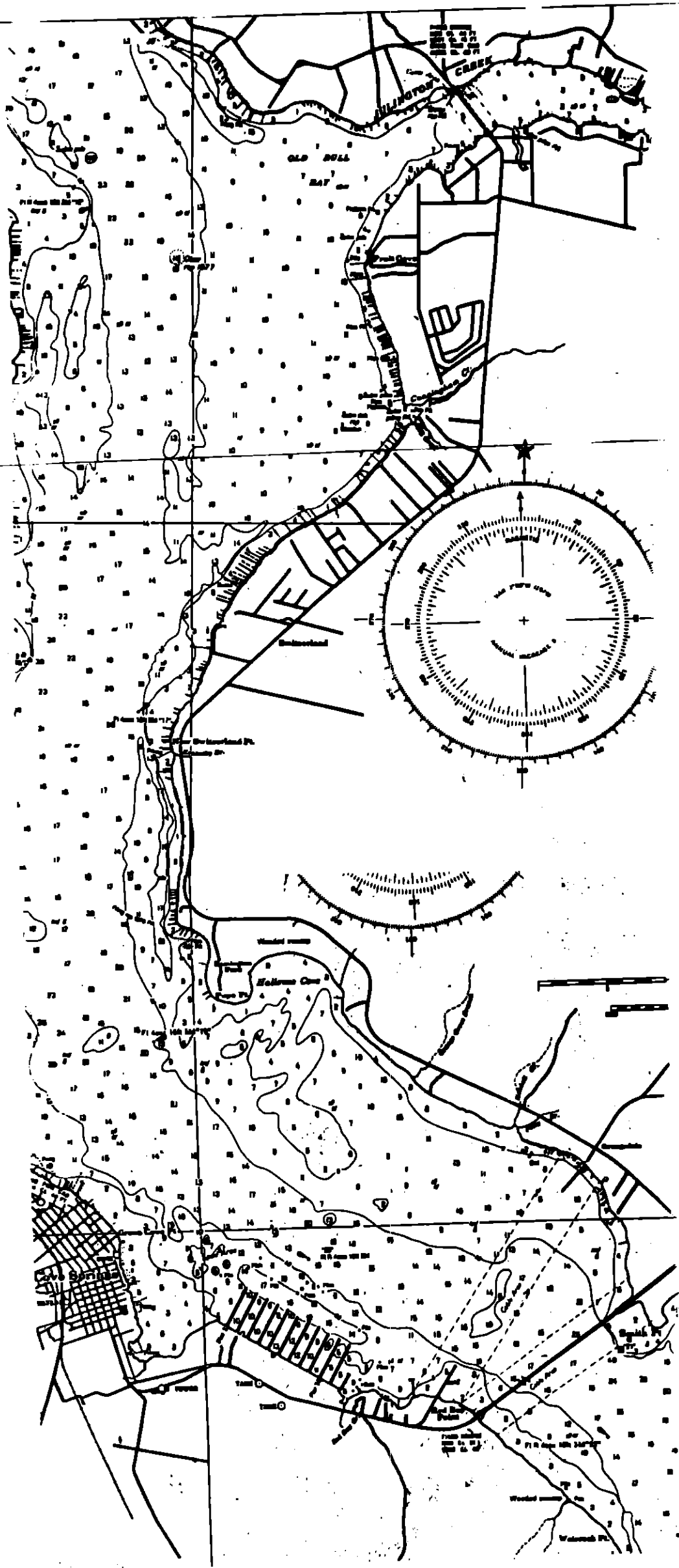
RESOLUTION 90-35

DURBIN CREEK, HALLOWES COVE, ST. JOHNS  
RIVER AQUATIC PRESERVE BOUNDARY DESCRIPTION.

This preserve shall include those sovereignty submerged lands within the following described boundaries:

Begin at the eastern side of new Shands Bridge using as eastern landmark the William Bartram Scenic Highway (SR-13), including all sovereignty submerged lands lying within the Ordinary High Water (OHW) line on the east and extending to the west to include all that land within the boundaries of St. Johns County with exception of navigational channels, proceeding northerly including unnamed natural drainages, Orangedale, Petty Branch, Kendall Creek, Orange Cove Branch, Hallows Cove, Popo Point, Remington Park, Kentucky Branch, New Switzerland Point, Switzerland, Mill Creek, Cunningham Creek, Fruit Cove, Old Bull's Bay, proceeding easterly and following landmark Fruit Cove Road North and Racetrack Road, to Julington Creek, using southern shore OHW and to the north one thousand feet (1000'), proceeding easterly to include Flora Branch, Pine Bluff, Durbin Creek within OHW on each side, Corklan Branch, Bowen Branch, Sampson Creek, continue Durbin Creek, proceeding southerly under Racetrack Road, proceeding easterly under I-95 and northerly to U.S. Highway 1.





*Return to Sarah Bailey*

*Lester Donekin  
328-8321*

*40 Box 1429  
Palatka FL*

**JULINGTON - DURBIN CREEK**  
**REVISED PROJECT DESIGN**

November 1, 1989

Prepared for the  
Conservation and Recreation Lands Program

By  
St. Johns River Water Management District  
Division of Land Acquisition

In Cooperation With  
Jacksonville Environmental Lands Selection Committee  
Jacksonville Planning Department

Revised Project Design  
**JULINGTON - DURBIN CREEK**

I. **Introduction**

This project design covers approximately 2,279 acres on and adjacent to the peninsula formed by Julington and Durbin Creeks in southern Duval County. The tract is bounded on the north by Julington Creek and Old St. Augustine Road, on the east by adjacent upland and varying interspersed isolated communities as a buffer to Interstate 95, on the south by Racetrack Road, crossing Durbin Creek and westward to the Jacksonville Electric Authority right-of-way and on the west by the confluence of Julington and Durbin Creeks. The legal description is parts of Sections 24-28 and 35 of Township 4 South, Range 27 East; parts of Sections 30-31 of Township 4 South, Range 28 East; and part of Section 5 and 6 of Township 5 South, Range 28 East, as shown on the attached map. The majority of the tract is located in Duval County while the remaining 187 acres are located in St. Johns County.

The original project design acreage, 3,305 acres, covered the entire peninsula including the primarily upland buffer adjacent to interstate 95. This plan covers approximately 2,279 acres of which roughly two-thirds (1,435.5 acres) are in the wetland vegetative classification. Although there are several parcels indicated in the property appraiser's books, there are only two major owners. The major owners are the Applebaum Trust, managed by Warren A. Weiss, Trustee, and J.E. Williams. The minor owners are Sarah Burroughs with approximately 20 acres, Emma Rudin, 40 acres, and W.W. Cummer, acreage crossing road for parcel on the southside of Racetrack Road, within the project area. The Jacksonville Electric Authority does have a right-of-way with

powerline that traverses the site. The property is currently zoned Open Rural District (OR) with an approximate taxable value of \$962,883.

The Julington - Durbin Creek Peninsula was submitted in 1981 by the Rivercoast Chapter of the Florida Wildlife Federation under Sarah Bailey's coordination, with assessment by the Division of Forestry in March of 1982. It was ranked 33 in 1982, and continued in the top ranked projects through 1986 when it was number 16. The Julington Durbin CARL project was among those projects identified with Legislative Condemnation Authority by Fl. law 87-28. The legislature extended the expiration date of such authority to September 1, 1993 for exercising eminent domain. In 1988, this project remained in the pool of projects, ranked 63, with request for redesign of the project boundary.

Acquisition of this project will help protect a natural floodplain that has considerable value as a hydrological resource and related environmental benefits. The City Council of Jacksonville and the St. Johns County Parks and Recreation Department are supportive of efforts to provide additional passive recreation opportunities in this area of the counties. Use of this area as a nature park with associated activities and environmental education for the local citizens of the larger metropolitan area of Jacksonville will compliment the forest management described in the earlier project design. No public facilities of this kind are located in this southern Duval County area. Durbin Creek, to the south is designated as Bartram's Canoe Trail.

Julington - Durbin Creek project area is bordered by Julington and Durbin Creeks for approximately 9 miles and contains 2 major ecosystems, Hardwood Swamp and Sandhills. A number of large, virgin cypress trees and

the rare Bartram's ixia are reported to exist on the tract. Sightings of bald eagles, osprey, wild turkey, black bear and the Florida panther have been reported in this area. One significant archeological site has been recorded (8Du51) with a high probability of others. Historically the Tomoka Trail passes through the tract and Bartram's travels document the area.

## II. Ownership Pattern

Applebaum Trust is the major owner on the Julington-Durbin Creek Peninsula. The Jacksonville Electric Authority, J.E. Williams, Emma Rudin, Sarah S. Burroughs, and W.W. Cummer are listed as minor owners. Following are parcels, owners, and taxable values.

<u>Parcel No.</u>	<u>Owner</u>	<u>Acres</u>	<u>Taxable Value</u>
158771-0000 4*	Sarah S. Burroughs	40. (1/2)	6,800.
158772-0000 0	Warren A. Weiss, Tr.	545.	78,500.
158769-0000 0*	Warren A. Weiss, Tr.	640. (3/4)	961,000.
158775-0000 8	Warren A. Weiss, Tr.	100.	3,600.
158774-0000 2	Warren A. Weiss, Tr.	320.	33,800.
168130-0000 6	City of Jacksonville		
168131-0000 2*	Warren A. Weiss, Tr.	355. (1/5)	39,700.
168134-0000 *	Warren A. Weiss, Tr.	485. (1/3)	195,700.
168135-0000 6*	Warren A. Weiss, Tr.	390. (1/4)	41,100.
168136-0000 0	J. E. Williams	160.	23,500.
168137-0000 0	J. E. Williams	80.	12,000.
168138-0000 0	J. E. Williams	160.	21,800.
023590-0000	J. E. Williams	59.1	6,390.
023580-0000	Emma Rudin	40.	24,740.
023610-0000*	W. W. Cummer	253. (1/20)	24,070.

\* Indicates portion of the parcel, total taxable value listed.

## III. Land Use and Development

The project area is currently zoned Open Rural District with no proposed changes at this time. Access to the site is provided by a dirt road from the north,

off St. Augustine Road, and from the south, off Racetrack Road. There is no vehicle access across Corklan Branch, which separates the area.

The project area lies within the Jacksonville Southeast Planning District, the City's most rapidly growing area of the 1980's. The Avenues, a regional mall currently under construction, is within 3 miles of the site. The junction of Interstate 95, Interstate 295, and US 1 (Phillips Highway) to the north of the project marks the site of this regional shopping center which will serve the tri-county area of Duval, St. Johns, and Clay Counties. Gran Park, a nearby light industrial-commercial park, is in the permitting phase of development and will be built on 934 acres between Interstate 95, US 1 (Phillips Highway) and St. Augustine Road. There is a need to preserve the significant environmental areas within this region to protect and stabilize the limited natural resources and quality of life.

#### IV. Coordination

The revised Julington-Durbin Creek project area is supported by the City Council of Jacksonville with a resolution (attached). John Crofts, Director of Jacksonville Planning Department, and Dan Miller, Planner, have provided information on ownership, taxable value, and the tax parcel maps and aeriels of the area. Commissioner Sarah Bailey of St. Johns County and Leon Shimer, Parks and Recreation Department arranged a site tour and want to assure access from the south of the property for the citizens in St. Johns County. There is a significant need for inland recreational opportunities of this type for both counties.

The St. Johns River Water Management District is currently engaging an outside consultant to compile information needed for a basin acquisition study for the Lower St. Johns and Nassau River Basins. The significant hydrological value of this project area makes the wetland portion of this project a potential acquisition by the District. Julington-Durbin Creek project area can serve a much broader need when viewed as a cooperative project with the CARL program, to enhance the recreational opportunities, to provide on-site location for environmental education, and to manage selectively for natural forest production for this region.

V. **Summary**

The Julington-Durbin Creek project contains approximately 2,279 acres proposed for purchase under a joint project scenario by the Conservation and Recreation Lands Program and the acquisition program of the St. Johns River Water Management District. The majority of the tract is located in southern Duval County, with additional funding support possibly through the Jacksonville Environmental Lands Selection Committee.

A variety of community types exist on the property, making it a significant multiple-use area for the expanding population centers of Duval and St. Johns Counties. Recreation management, wildlife and timber management should be given equal consideration so that resources will be utilized in the balance that will best serve the people of the State. Cooperative management between state agencies is under consideration. As this revised project boundary has developed to focus on the environmentally sensitive areas of the site, it remains

to complete inter-agency discussion as well as contact the additional minor land owners included.

It is appropriate to define the Julington Durbin Creek project area to reflect the needs of the area and resources available as the development threat continues strong. This tract provides considerable value as a hydrological resource and should be protected for that value, but allows the resource to provide many multi-use opportunities in return to the local citizenry.

VI. **Attachments**

Maps

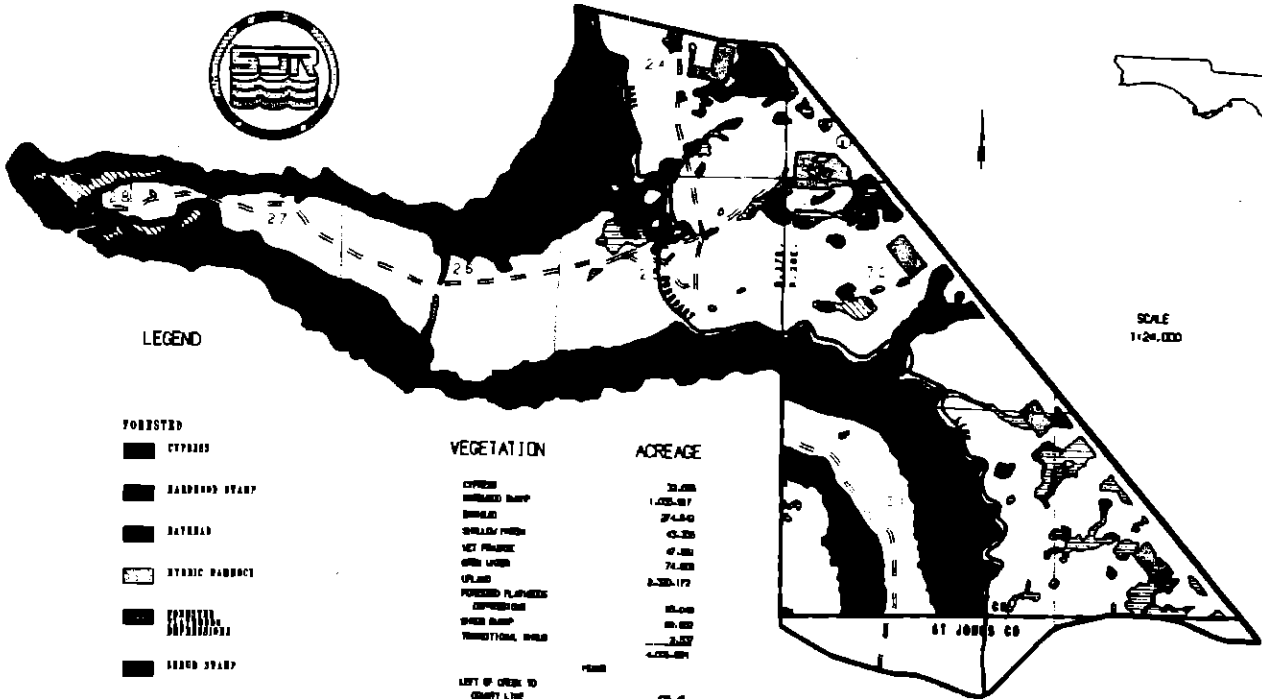
1. Tax Plat Maps and Aerials
2. Project Design

Resolution from Jacksonville City Council

JULINGTON - DURBIN CREEK



SCALE  
1:24,000



LEGEND

FORESTED

- CYPRESS
- HARDWOOD SWAMP
- BAYHACK
- HYBRID HARDWOOD
- SPARSE PINE
- BRUSH SWAMP
- SPAGNON

NON-FORESTED

- OPEN WATERS
- SHALLOW WATERS
- VERY POISSIBLE
- OPEN WATERS
- SPLASH

VEGETATION

- CYPRESS
- WETLAND SWAMP
- SHRUB
- SHRUB PINE
- WET PRAIRIE
- OPEN WATERS
- UPLAND
- FORESTED PRAIRIES
- SPAGNON
- BRUSH SWAMP
- TRANSITIONING SWAMP

ACREAGE

- 31.00
- 1,025.87
- 274.40
- 0.20
- 47.00
- 74.00
- 2,200.17
- 15.00
- 10.00
- 2.57
- 4,024.81

LEFT OF CREEK TO  
COUNTY LINE  
OF ST. JOHNS CO.

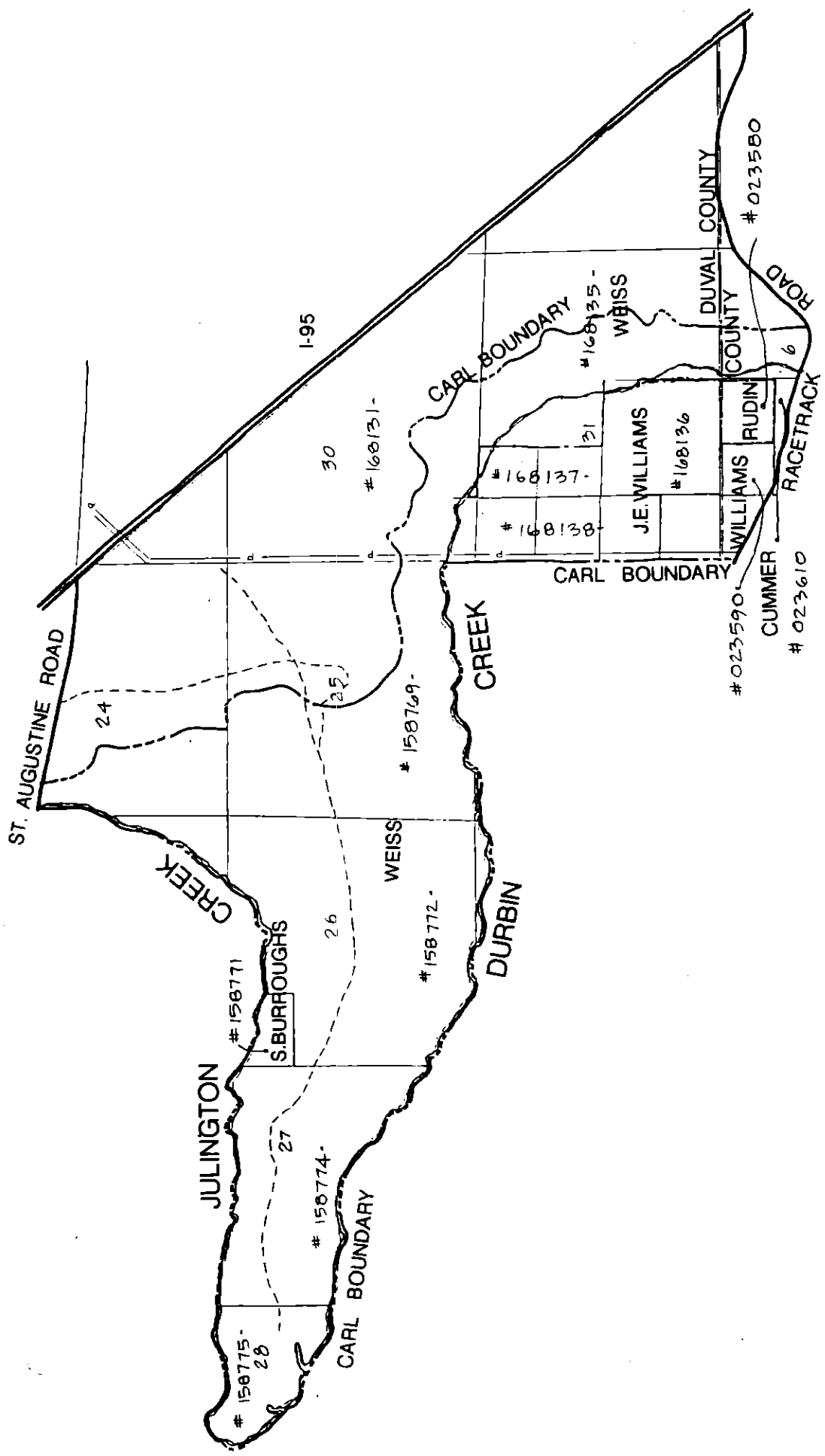
TOTAL

67.20

AREA

3,475.56

# JULINGTON - DURBIN CREEK PROJECT AREA





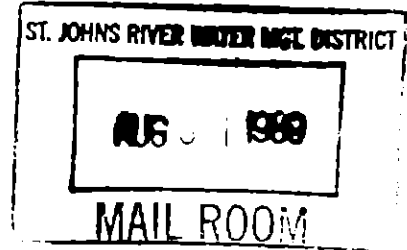
OFFICE OF CITY COUNCIL

JIM WELLS  
COUNCILMAN-AT-LARGE  
1904 633-3721

220 E. BAY STREET  
JACKSONVILLE, FLORIDA  
32202

August 24, 1989

Mr. Henry Dean, Executive Director  
St. Johns River Water Management District  
Post Office Box 1429  
Palatka, Florida 32078-1429



Dear Mr. Dean:

The Jacksonville City Council recently approved the enclosed Resolution 89-624-210. The Council supports the St. Johns River Water Management District's efforts to acquire lands which are of environmental and water management significance. Furthermore, the Council urges and requests the District to designate as its top priority land acquisition in the Lower St. Johns River Basin the Julington/Durbin Creek Peninsula.

We are hopeful that with the combined resources of the CARL program, the St. Johns River Water Management District, the City of Jacksonville, and various other potential public and private sources, we will be able to preserve for the public this valuable natural area.

Sincerely,

*Jim Wells*

Councilman Jim Wells, Chairman  
Jacksonville Environmental Lands  
Selection Committee

JW/tc

Enclosure

cc: SJRWMD Governing Board  
John L. Minton, Chairman  
Saundra H. Gray, Vice Chairman  
Ralph E. Simmons, Treasurer  
Merritt C. Fore  
Val M. Steele  
Thomas L. Durrance

Joe E. Hill  
Joseph D. Collins  
Alice J. Weinberg, Secretary  
John Hankinson, Director, Department  
of Planning and Acquisition  
Latane Donelin, SJRWMD

1  
2 Introduced by the Council Members Wells, Kravitz, Carlucci and Davis:

3 RESOLUTION 89-624-210

4 A RESOLUTION SUPPORTING THE LAND ACQUISITION EFFORTS OF  
5 THE ST. JOHNS RIVER WATER MANAGEMENT DISTRICT; URGING  
6 AND REQUESTING THE ST. JOHNS RIVER WATER MANAGEMENT  
7 DISTRICT TO DESIGNATE AS ITS TOP PRIORITY LAND ACQUISITION IN  
8 THE LOWER ST. JOHNS RIVER BASIN THE JULINGTON/DURBIN CREEK  
9 PENINSULA; PROVIDING AN EFFECTIVE DATE.

10  
11 WHEREAS, the St. Johns River Water Management District, as part of the  
12 District Strategic Land Acquisition Plan, is engaged in acquiring property in order to  
13 preserve lands that produce high water resource and related environmental benefits, and  
14 to facilitate the restoration of altered systems from which such benefits have been lost;  
15 and

16 WHEREAS, the City Council of Jacksonville, Florida, recognizes that the  
17 Julington/Durbin Creek Peninsula, now privately owned, is property which is of water  
18 management significance for the City of Jacksonville, and is of critical importance in  
19 maintaining the water quality of the St. Johns River; now, therefore

20 BE IT RESOLVED by the Council of the City of Jacksonville:

21 Section 1. The City Council of Jacksonville hereby fully endorses and supports  
22 the efforts of the St. Johns River Water Management District in its efforts to acquire  
23 lands which are of environmental and water management significance.

24 Section 2. The City Council hereby urges and requests the St. Johns River  
25 Water Management District to designate as its top priority land acquisition in the Lower  
26 St. Johns River Basin the Julington/Durbin Creek Peninsula.

27 Section 3. This resolution shall become effective upon signature by the Mayor  
28 or upon becoming effective without the Mayor's signature.

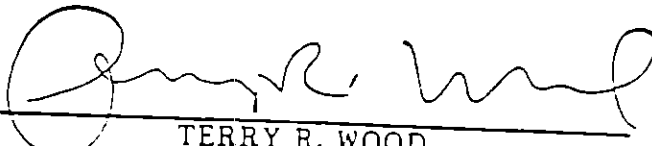
29

RESOLUTION 89-624-210

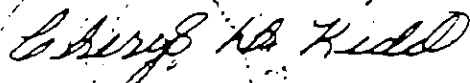
CERTIFICATE OF AUTHENTICATION

DECLARED AN EMERGENCY MEASURE AND  
ADOPTED BY THE COUNCIL

June 27, 1989

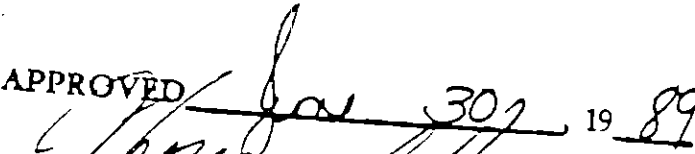
  
TERRY R. WOOD  
COUNCIL PRESIDENT

ATTEST:



CHERYL D. KIDD  
SECRETARY TO THE COUNCIL

APPROVED

  
JUN 30 19 89

THOMAS L. HAZOURI, MAYOR

FLORIDA GAME AND FRESH WATER FISH COMMISSION

C. TOM RAINEY, D.V.M.    MRS. GILBERT W. HUMPHREY    THOMAS L. HIRES, SR.    WILLIAM G. BOSTICK, JR.    DON WRIGHT  
Chairman, Miami    Vice-Chairman, Miccosukee    Lake Wales    Winter Haven    Orlando

ROBERT M. BRANTLY, Executive Director  
ALLAN L. EGBERT, Ph.D., Assistant Executive Director



FARRIS BRYANT BUILDING  
625 South Meridian Street  
Tallahassee, Florida 32399-1600  
(904) 488-1062

June 28, 1989

Mr. Jeremy Tyler  
Department of Environmental Regulation  
3426 Bills Road  
Jacksonville, FL 32207

RE: DER # 551560982  
Southwood Properties,  
St. Johns County

Dear Mr. Tyler:

The Office of Environmental Services of the Florida Game and Fresh Water Fish Commission reviewed and commented on the referenced application when it was submitted for a Corps permit approval (see attached letter). Despite recent modifications to the scope of the initial project, our comments of January 10, 1989, remain applicable to the proposed marina facility.

Please contact me if we may provide you with any additional information.

Sincerely,

*Douglas B. Bailey*

Douglas B. Bailey  
Assistant Director, Office  
of Environmental Services

DBB/MA  
ENV 1-5-2  
Attachment

# FLORIDA GAME AND FRESH WATER FISH COMMISSION

C. TOM RAINEY, D.V.M.  
Chairman, Miami

MRS. GILBERT W. HUMPHREY  
Vice-Chairman, Miccosukee

THOMAS L. HIRES, SR.  
Lake Wales

WILLIAM G. BOSTICK, JR.  
Winter Haven

DON WRIG.  
Orlando

ROBERT M. BRANTLY, Executive Director  
ALLAN L. ROBERT, Ph.D., Assistant Executive Director



FARRIS BRYANT BUILDING  
620 South Meridian Street  
Tallahassee, Florida 32399-1600  
(904) 438-1960

January 10, 1988

Colonel Robert L. Herndon  
U.S. Army Corps of Engineers  
Post Office Box 4970  
Jacksonville, Florida 32232-0019

RE: Public Notice 88IPR-21044  
Southwood Properties, Inc.  
St. Johns County

Dear Colonel Herndon:

The Office of Environmental Services of the Florida Game and fresh Water Fish Commission has reviewed the referenced application and offers the following comments.

The applicant proposes to construct two recreational marinas, an 84-slip marina and a 144-slip marina, in the Hallows Cove area of the St. Johns River near Green Cove Springs. Both marina locations would extend at least 600 feet offshore and waterward of any adjacent submerged grass beds. Fuel service and sewage pumpout facilities would be provided at each location. No dredging is proposed for this project.

At both marina sites, aquatic vegetation dominated by eelgrass (Vallisneria americana) extends outward from the shoreline for approximately 300 feet. Due to the poorer flushing characteristics associated with marina Location #2, Hydrilla (Hydrilla verticillata) abundance is noticeably higher in this area.

The area from Popo Point through, and including, all of Hallows Cove has been sampled yearly since 1984 by the Commission as part of the State Wide Rivers Monitoring Program. Collected species of exceptional interest (both saltwater and freshwater) are: flier (Centrarchus macropterus), gray snapper (Lutjanus griseus), spotted seatrout (Cynoscion nebulosus), and sand seatrout (Cynoscion arenarius). The flier is of special interest because it is rarely collected in the St. Johns River while the saltwater gamefish listed are of interest due to the fact that juveniles were collected. Most of the freshwater sportfish collected were juveniles also, indicating the value of eelgrass as nursery habitat. (A summary of this data is shown in Tables 1 and 2, and a more in-depth analysis is available if requested).

Colonel Robert L. Herndon  
January 10, 1988  
Page Two

Based on research information generated to date, the eastern shoreline of the St. Johns River in the vicinity of Hallowes Cove is regarded as an extremely productive nursery area for freshwater sportfish and forage fish. Similar work currently being conducted by other investigators is showing that the loss of productive nursery areas as a result of water quality deterioration and physical alteration is contributing to the rapid decline of both sport and commercial fisheries within the river.

We are primarily concerned with the secondary effects on water quality and the loss of productive habitat and concurrent sport and commercial fish production following the construction and operation of the two proposed marinas. Long-term impacts to adjacent submerged aquatic vegetation may be extensive due to the resuspension of sediments from boat propellers, the potential for uncontained spills from the proposed fuel service and sewage pumpout facilities, and the increased concentration of outboard motor oil, fuel, and anti-fouling compounds in the water that can result from the berthing of as many as 144 large boats in a concentrated area.

The operation of boat propellers in close proximity to the bottom resuspends sediments and increases turbidity. Grass beds are covered as sediments settle out, and the increased turbidity reduces the light available that aquatic plants require for photosynthesis, thus reducing productivity. Additionally, a growing literature exists on the lethal and sublethal effects of toxic marina compounds on aquatic organisms. Polycyclic aromatic hydrocarbons are known to occur in higher concentrations in aquatic environments that receive accidental releases of petroleum and sewage effluent (Eisler, 1987). These compounds are demonstrably carcinogenic, mutagenic, or teratogenic to a wide variety of organisms, including fish, mollusks, and other aquatic life. Similarly, the release of copper, tributyl tin, and other anti-fouling compounds into the water column is known to result in shell malformation and reduced reproductive capability in bivalves (Thain, 1986).

The long-term effect of increased propeller action and elevated concentrations of toxic compounds along the St. Johns River shoreline is to disrupt the food chain and diminish the shoreline's value as an important fish nursery area. Since this portion of the St. Johns River has been identified by the Florida Legislature as a priority area under current Surface Water Management and Improvement (SWIM) legislation, any activity that would result in the permanent loss of additional productive habitat violates the intent of the 1987 SWIM act.

The availability of existing angler access and facilities similar to those being proposed should be considered in the context of this application. Two other marinas offer commercial services (one selling

Colonel Robert L. Herndon  
January 10, 1989  
Page Three

fuel) on the Green Cove Springs side of the river in the immediate area of marina Location #2. Another existing marina that offers the sale of fuel is located directly opposite marina Location #1, and two public boat ramps exist on the river in the town of Green Cove Springs. A fishing pier exists on the east bank of the river in Orangedale immediately upstream of marina Location #2. At least six marinas (four that offer fuel sales and four that offer commercial services) are located within four miles of the proposed site (four downstream and two upstream). We believe this raises a serious question over the need for additional marina facilities, particularly when providing such services is accompanied by a very real potential for habitat degradation and subsequent impacts to the river's sport and commercial fisheries.

For the reasons stated above, we are opposed to the issuance of a permit for the project as proposed. However, an acceptable alternative may be the construction of upland storage facilities and boat ramps for the use of residents in this area.

We appreciate the opportunity to comment on this application. Please keep us apprised of your intended actions regarding this application and send us a copy of your final agency action.

Sincerely,

  
Bradley J. Hartman, Director  
Office of Environmental Services

BJH/MA  
ENV 1-5-2  
Attachment

Table 2. Listing of fish species collected from Hallowes Cove, St. Johns River, from 1984 to 1987 during fish population sampling.

FRESHWATER SPECIES

largemouth bass	<u>Micropterus salmoides</u>
chain pickerel	<u>Esox niger</u>
bluegill sunfish	<u>Lepomis macrochirus</u>
redear sunfish	<u>Lepomis microlophus</u>
redbreast sunfish	<u>Lepomis aurifus</u>
spotted sunfish	<u>Lepomis punctatus</u>
warmouth	<u>Lepomis gulosus</u>
fljer	<u>Centrarchus acropterus</u>
bluespotted sunfish	<u>Enneacanthus gloriosus</u>
golden shiner	<u>Motemigonus chrysopleucus</u>
coastal shiner	<u>Motropis petersoni</u>
seainole killifish	<u>Fundulus seminolis</u>
rainwater killifish	<u>Lucania parva</u>
brook silverside	<u>Labidesthes sicculus</u>
tidewater silverside	<u>Menidia beryllina</u>
clown goby	<u>Microgobius gulosus</u>
freshwater goby	<u>Gobionellus shufeldti</u>
mosquito fish	<u>Gambusia affinis</u>
threadfin shad	<u>Dorosoma petenense</u>
gizzard shad	<u>Dorosoma cepedianum</u>
lake chubsucker	<u>Epiplatys bicellata</u>
channel catfish	<u>Ictalurus punctatus</u>
white catfish	<u>Ictalurus catus</u>
brown bullhead	<u>Ictalurus nebulosus</u>
yellow bullhead	<u>Ictalurus natalis</u>
American eel	<u>Anquilla rostrata</u>
Florida gar	<u>Lepisosteus osseus</u>
bowfin	<u>Amei calva</u>
blue tilapia	<u>Tilapia aurea</u>

SALTWATER SPECIES

spotted seatrout	<u>Cynoscion nebulosus</u>
sand seatrout	<u>Cynoscion nothus</u>
gray snapper	<u>Lutjanus oriseus</u>
striped mullet	<u>Mugil cephalus</u>
white mullet	<u>Mugil curema</u>
spot	<u>Leiostomus xanthurus</u>
spotfin mojara	<u>Eucinostomus argenteus</u>
yellowfin mojara	<u>Gerres cinereus</u>
Atlantic menhaden	<u>Brevortia tyrannus</u>
pinfish	<u>Lagodon rhomboides</u>
bay anchovy	<u>Anchoa mitchilli</u>
hogchoker	<u>Trinectes maculatus</u>
Atlantic needlefish	<u>Strongylura marina</u>

Table 1. Results of four 30-minute electrofishing samples taken in Hallowes Cove, St. Johns River, yearly from 1984-1987.

	Average number of fish collected	Range	Average Total Mt. (gms) collected	Range
All species	570	445-727	55,671	20,214-67,474
Freshwater species	447	395-626	33,208	20,214-47,145
Sportfish species	232	166-324	18,171	9545-23,769
Commercial species	18	7-44	5,514	704-9,542
Forage species	190	126-254	5,188	4,296-5,899
Saltwater species	123	78-178	22,753	13,465-32,382
striped mullet	60	51-67	20,051	7820-24,345
<b>Total # of Species collected:</b>		<b>Freshwater</b>	<b>Saltwater</b>	<b>Combined</b>
		20	7	27

REFERENCE

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# Save the Manatee Club

## PREPARED STATEMENT FOR THE PUBLIC RECORD

Judith Delaney Vallee, Executive Director, Save the Manatee Club

The Save the Manatee Club is a nonprofit, national organization with over 20,000 members nationwide.

According to researchers, there are estimated to be about 150 manatees that use the St. Johns River. About 15 to 20 mortalities per year occur in the St. Johns, with about one third of these the result of boat/barge collisions. Although most of this mortality occurs in Duval County and south of the subject property, manatees use the subject property area on a regular basis and need further protection there.

The area is an important non-winter feeding and resting area for manatees. The area is also used as a travel corridor by manatees, according to a report from the Marine Mammal Commission. Manatees tagged at Blue Spring State Park in 1979 and 1980 were known to use these areas. There have been many manatee sightings in this area. The research data comes from respondent sightings of manatees, aerial surveys, and radio telemetry. Aerial surveys in 1982-1983 and the summer of 1988 over this area document regular use during non-winter periods. According to the Commission report counts of up to 48 animals were recorded during non-winter aerial surveys in 1982-1983 and a count exceeding 90 animals was recorded in 1988. "Almost all animals seen were seen feeding, resting, or cavorting along...both sides of the St. Johns River." Manatees were seen for the most part, close to shore. According to a report by the National Ecology Research Center prepared in 1988 for the Jacksonville Corps of Engineers, "preliminary results from ongoing radio-tracking studies also suggest frequent use of these areas by manatees." Manatees seem to be most abundant from July through September which is also the period of peak boating activity.

The number of boat registrations has increased by 81% during the ten-year period from 1977/78 to 1986/87 in St. Johns County and by 114% in Clay County. The Marine Mammal Commission report states that this area is a major non-winter feeding, resting, and cavorting area for a "substantial portion of the East Coast manatee population." The Commission recommended in their report that a shoreline slow speed zone be established within one-quarter mile of shore. In their Biological Opinion for the Corps, the U.S. Fish & Wildlife Service lists this recommendation as part of their Conservation Recommendations. According to the Biological Opinion, this site is located in manatee critical habitat. The Service then went on to issue a jeopardy opinion on both the Hallows Cove site and the subject property site stating that these marinas would "jeopardize the continued existence of the manatee."

The importance of this area to manatees cannot be questioned. Loss of habitat is the underlying cause of all manatee mortality and the important seagrass beds in the area need to be protected. We strongly feel that a shoreline slow speed zone that includes the applicant's 5 miles of shoreline be in place prior to the permitting of this project.

There exists a direct correlation between higher numbers of boats and higher manatee mortality. We believe the permitting of this project is likely to cause additional boat-related manatee mortality and possible destruction of manatee critical habitat.

However, if the permit is issued we concur with the Service's Reasonable and Prudent Alternatives listed in their Biological Opinion for the Corps. We also concur with the Services' Conservation Recommendations, and urge the Corps, if it approves the permit application, to make these recommendations part of the permit conditions.

**Anticipated/Budget for the minimal on-site management of the  
Proposed St. Johns River/Hallowes Cove/Durbin Creek Aquatic  
Preserve: First Year**

**Salary and Benefits**

Environmental Specialist II level	\$32,590
Secretary Specialist	\$16,620
	<hr/>
	\$49,210

**Start Up Capital Outlay**

Boat Motor and Trailer	\$12,500
4X4 Utility vehicle (per state contract)	\$13,500
Camera, tripod and associated field equipment	\$500
Porta-mobile radio	\$1,000
Personal computer/word processor	\$3,700
	<hr/>
	\$31,200

**Expenses**

Office Rental with Telephone	\$6,000
Miscellaneous office expenses (i.e., postage, supplies)	\$3,000
Gas & Oil, boat, motor, and utility vehicle maintenance and job related travel	\$6,235
Office furniture	\$5,500
	<hr/>
	\$20,735

**TOTAL \$101,145**

Paper Submitted  
at request of Dr. R. H. B. L.  
Livingstone, F. S. U. for  
publication in "Rivers  
of Florida" book  
cup

THE ST. JOHNS RIVER

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increases toward the mouth of the river. Table 2 gives concentrations for total nitrogen, total phosphorous, and dissolved oxygen for five locations from the Oklawaha River to the Main Street Bridge at Jacksonville.

The UNF Coastal Fisheries Laboratory sampled 23 sites monthly from Lake George to Mayport for a two year period from 1975-1977 and quarterly from 1977-1982. Rice Creek had the highest average nitrate nitrogen concentrations; Cedar River had the highest total phosphate concentrations and the lowest dissolved oxygen concentrations. Main stream sites in the lower river tended to have higher water quality for the parameters of nutrients and dissolved oxygen than impacted tributaries (Table 3).

Within the St. Johns River system as a whole, maximum freshwater discharge occurs typically in October and corresponds with lowest salinities. Specific years and months vary widely for water quality parameters due to rainfall and temperature fluctuations.

Spring fed sections of the river show more constant temperatures of 20-22° C. The large number of spring boils in the St. Johns modify temperatures in the area of the spring. Spring temperatures remain a relatively constant 23-24° C. These areas become important thermal refuges for fish in both winter and summer. The impact on downstream waters depends on distance from the spring, river depth, and velocity.

The area of the St. Johns immediately upstream and downstream of the mouth of the Oklawaha River is considerably

modified by the dilution of mainstream water with the spring-fed Oklawaha. The temperature range is less extreme and the water is less turbid than the receiving river water. It is a diurnal, sliding effect due to tidal reversal. The St. Johns River is, however, basically a blackwater river, receiving most of its freshwater input from swamps and marshes and only a small percentage of total inflow from springs and spring-fed streams.

The St. Johns estuary is a river dominated, moderately stratified system. In the Mayport area there is a horizontal as well as a vertical salinity wedge. This horizontal wedge extends further west on the south bank than on the north bank. This effect disappears in the Dames Point area. The river is regularly brackish during high tide flow as far as the Buckman Bridge, with high tide salinities of 5<sup>0</sup>/00. During low flow years the saltwater mixing zone may extend south as far as Welaka. Low tide salinities in the Mandarin area North of Buckman Bridge are less than 1.0<sup>0</sup>/00.

#### Biological Factors

##### Wetlands

Northeast Florida has 37,451 hectares of wetlands. This is about 10% of the total wetlands within the state (Durako et. al. 1987). At present, no accurate estimate of the total wetlands within the St. Johns River drainage system exists.

The wetlands of the upper St. Johns River to Lake Winder primarily consist of freshwater marshes, dominated by Pontedaria cordata (pickerel weed), Nuphar luteum (spatterdock), and various species of Sagittaria. Cladium jamaicense is also abundant in

these marshes.

In the marshes from Lake Winder northward Spartina patens (Cordgrass) covers large areas of intermittently flooded wetlands. In the Puzzle Lakes area, the water is saline. Spartina patens still dominates the marshes. Bacopa monieri (water hyssop), Sesuvium portulacastrum (seaside purselane), and Salicornia bigelovii (glasswort) form extensive mats on wet sands and muds on the upland edges of many of the marshes in this area. The Mullet Lake slough area contains vegetation similar to the Puzzle Lakes region, dominated by halophytes.

From Lake Monroe to Lake George, the marshes are again dominated by freshwater species similar to the vegetation above Lake Winder. The marshes on the east side of Lake George are characterized by Nuphar luteum, Eichornia crassipes (water hyacinth), and Alternanthera phloxeroides (alligator weed) on the deep water edges and Panicum agrostoides (panic grass), Panicum repens (torpedo grass), Panicum hemitomon (maiden cane), Paspalum repens (water paspalum), Scirpus cyperinus (woodgrass bulrush), and several species of Sparganium (burreed). The author found several large stands of Phragmites communis (common reed) within shallow marshes on the west side from 1972-1981. In 1982, most of these stands had disappeared and contained only a few plants.

Typhus latifolia (cattail) is common in the freshwater marshes throughout the area, occurring as far north along the St. Johns as Goodbys Creek in Jacksonville. The freshwater marshes bordering the river from Lake George north into Jacksonville are

similar in species composition to Lake George.

The wetlands in Duval County are dominated by saltmarshes. Much of the total area of salt marsh communities of the lower St. Johns is a characteristic high tide marsh of Juncus roemerianus (Black Needlerush). High tide marsh occurs extensively throughout the area from the eastward bend of the river to Sisters Creek<sup>f</sup>, along the northern boundary of the watershed (fig. 2).

Low marsh is limited to the narrow edges of tidal creeks along the north bank to Sisters Creek. The greatest percent cover of low marsh dominated by almost pure stands of Spartina alterniflora occurs along the southern boundary of the watershed and eastward from Sisters Creek to the primary dunes along the north bank (Fig. 3). Table 4 is a species list of the typical salt marsh vegetation for Duval County (DeMort, 1986). The landward barrier island marsh is dominated by Spartina alterniflora and does not typically contain Juncus (Fig. 4).

Table 4. Duval County Salt Marsh Plant Species

Dominant Species

Batis maritima (Saltwort)  
Borrichia frutescens (Sea daisy)  
Distichlis spicata (Saltgrass)  
Juncus roemerianus (Black needlerush)  
Spartina alterniflora (Smooth cordgrass)  
Spartina patens (Marsh hay cordgrass)

Associated species

Salicornia virginica (Glasswort)  
Sesuvium portulacastrum (Sea purslane)  
Suaeda linearis (Sea blight)  
Typha angustifolia (Narrow-leaved cattail)

Transitional species

Andropogon elliottii (Broomsedge)  
Baccharis halimifolia (Groundsel bush)  
Batis maritima (Saltwort)  
Cladium jamaicense (Sawgrass)  
Iva frutescens (Marsh elder)  
Limonium carolinianum (Marsh lavender)  
Lyonia ferruginea (Staggerbush)  
Myrica cerifera (Wax myrtle)  
Sabal palmetto (Cabbage palm)  
Submerged Macrophytes

Vallisneria americana (eelgrass) is the dominant submerged macrophyte throughout the freshwater sections of the river. Because of the shallow euphotic zone that exists within most of

the system, submerged macrophytes are limited in depths to waters that average less than 1 meter.

Submerged grassbeds are important primary producers and nursery habitats as far north as the Mandarin/Jacksonville Naval Air Station area just north of Buckman Bridge. From this area north to the Acosta Bridge, grassbeds are sparse to non-existent. The bottom from the Acosta Bridge to the mouth is characterized by very<sup>a</sup> soft mud substrate that do<sup>es</sup> not support rooted aquatic vegetation in any shallow area with sufficient light penetration. Scoured areas do exist, but these are generally too deep for submerged vegetation. Shallow scoured areas on sand/shell substrates eastward of downtown Jacksonville are often colonized by Ulva lactuca and several species of Enteromorpha.

~~A~~ Macrophyte populations are being studied in the primarily freshwater portion of the lower river from Lake George to Goodbys Creek. These studies include gradient and line transect analysis, monthly sampling for selected stations, quarterly sampling for all stations, and statistical analyses of the data. Preliminary surveys have been carried out in Lake George, Black Creek Julington Creek, and Buckman Bridge to Jacksonville Naval Air Station. Table 5 lists the dominant macrophyte species for four of the sample sites, areal coverages and current status of the grassbeds as of 1987 (unpublished data, UNF Coastal Fisheries Laboratory).

### Soft-bottom Substrates

Most of the tributaries and main channels of the St. Johns are characterized by soft mud and silt bottoms. These sediments contain large quantities of decaying organic material, including entire leaves and stems, fibers, and pieces of vegetation (Joyce, 1985). Very little research has been done on the soft bottom communities of the of the St. Johns River.

### Phytoplankton Ecology of the St. Johns River Estuary

#### Introduction

The phytoplankton of the St. Johns River are relatively unknown. Previous studies have been limited in their approach and involved primarily freshwater sites and identification to genus only (Pierce, 1947; <sup>EGFWFC</sup> ~~CRWPC~~, Dingell-Johnson Project, 1976-1977). These studies give an incomplete picture of the total phytoplankton species diversity and populations within the system.

The UNF study was designed to give a detailed picture of the annual cycles of phytoplankton species in the St. Johns River estuary system, to identify phytoplankton associations, to cluster stations based on similarity of species, and to attempt to determine environmental factors controlling the occurrence of individual species. (See DeMort and Bowman, 1985, for descriptions of methods of data collection and analysis).

A total of 343 species of phytoplankton have been identified from the St. Johns River and the tributaries sampled during this study (Table 67). Averages of species diversity are given for selected stations (Table 74). Highest averages of species diversities were found at Stations D, E, and F, near the mouth of

the river. Lowest diversity indices occurred at the mouth of Trout River (B3), Cedar River (B7), and Ortega River (B8) (Fig. 8 <sup>53</sup> ~~and 10~~).

The lowest average diversities occurred at Station B <sup>53</sup> ~~122~~ <sup>Km</sup> miles upstream <sup>from</sup> of the mouth) and Rice Creek (RC).

#### Taxonomic Distribution

Seven stations from Mayport to Lake George were selected for analysis of taxonomic distribution of species. The major taxa listed in Table <sup>7</sup> ~~8~~ were chosen on the basis of largest numbers of species within the river system. Diatom species outnumbered Chlorophyte species by more than 2 to 1, with pennate diatoms having slightly more species represented in the collections than centrics.

#### Annual Cycles of Major Taxocenes

The annual cycles of four major taxocenes were calculated for four stations using 1975 data. Diatoms were clearly the most numerous taxocene for Stations F and D (Figures <sup>7</sup> ~~8~~ and <sup>8</sup> ~~9~~), comprising from 70% to 90% of the total species composition. Diatom species composition was lowered to between 45% and 75% at Station A near Orange Park (Figure <sup>9</sup> ~~10~~). Diatom species amounted to only 40% to 50% of the total species composition at Lake George, with chlorophyte species more numerous than at the more saline stations closer to the mouth (Figure <sup>10</sup> ~~11~~).

Seasonal Succession: Stations D, E, and F.

The Seasonal cycles of phytoplankton populations for Stations D, E, and F are given in Figure <sup>11</sup> ~~12~~. The cycles for these three downstream stations were very similar. Phytoplankton populations exhibited maximal numbers in June and July with all three showing secondary peaks in December. Station F, the

species. The April peak was dominated by Anabaena flos-aquae, Dinobryon cylindricum, and Melosira italica. The major species in the July peak were Anabaena flos-aquae, Terpsinoe americanum, Diatoma sp., and Ceratoneis sp. During the January peak, 53% were diatoms, 25% Chlorophyta, and 14% Cyanophyta.

Eighteen species were counted in January, twenty in April, and twenty-four in July. Oklawaha had the lowest population densities of the stations sampled. This correlates with low nutrient concentrations and greater light penetration than the other downstate stations (see discussion of nutrient and light data in water quality section).

The Lake George site was located 178 km upstream from the mouth. Lake George phytoplankton populations exhibited four peaks. The major peak occurred in January dominated by Melosira italica. Forty-six per cent of the species were diatoms, 28% Cyanophyta, and 20% Chlorophyta. A secondary peak occurred in March dominated by Melosira italica with Anabaena flos-aquae, Polycystis aeruginosa and Ceratoneis sp. also abundant. A total of seven species were identified in January, 32 in March, and seven in August.

#### Cluster Analysis.

Figure <sup>14</sup> 8 shows the cluster map based on <sup>Twenty one</sup> ~~forty seven~~ most abundant phytoplankton species (~~see Table 8~~). If thirteen clusters are chosen, all of the downstate stations cluster, with the exception of Oklawaha; the two arms of Julington Creek cluster separately and the mouth of Julington Creek is distinct from the upstream stations; all of the Cedar River stations cluster; and none of the more saline stations form a distinct

cluster (D, B6, C, E, and F). Stations E and F do show similarity if nine clusters are chosen, but they never cluster with the remaining 21 stations. These two stations exhibit the highest average salinity and frequently mark the inland limit of many of the more salt tolerant species such as the diatoms Ditylum<sup>b</sup>rightwellii and Eucampia zodiacus and the dinoflagellate Pyrosphacus horologicum.

## Zooplankton of the St. Johns River

## Mayport to Lake George

The list of zooplankton identified by the UNF Coastal Fisheries Laboratory for monthly collections from 1975-1980 is given in Table <sup>29</sup>~~20~~. The zooplankton collected during the UNF study were analyzed by breaking the 23 sites into four zones based on distance from the St. Johns River mouth or into relatively localized groups <sup>based on location in tributary streams. The following rough groups</sup> will be discussed:

1. The river mouth (downtown Jacksonville to Mayport)
2. The Ortega/Cedar River stations
3. The Julington Creek stations
4. The downstate stations

The species diversities (calculated by the method described for phytoplankton) for thirteen stations are given in Table <sup>19</sup>~~2~~. The lowest recorded diversity occurred in Rice Creek; however, the lowest annual average diversity occurred at Station B4 in the downtown Jacksonville area. The highest average diversities occurred in the first cluster of stations.

The River mouth stations include all samples taken from the following collection sites; stations F, E, D, B3, B4, C and B6. These are arranged in descending order from the river mouth at Mayport and cover a distance of approximately 41 km (refer to Fig. <sup>5</sup>~~1~~). These sites represent the seven most northerly 1976-1980 sampling sites. The "B" heading refers to the station sites shared with the Bio-Environmental Services office in Jacksonville, largely for reasons related to data exchange.

The zooplankton were characteristically marine although a

transition to freshwater species began to appear south of Station D. This transition area was by far the richest area in terms of numbers of species, probably due to the tidal mixing effects and nutrient enrichment from adjacent tidal marshlands. More species were found along this stretch than nearly all of the other stations combined.

Barnacle (Balanus) nauplii and Calanoid copepods (adults and nauplii) comprised the largest numbers of zooplankton in the samples. Balanus<sup>s</sup> appeared to be fairly common throughout the year and was most numerous between the months of March and November. Calanoid copepod counts peaked in March and June at the stations closest to the river mouth and one to two months later farther inland. At times the copepods numbered more than 500 individuals per milliliter of sample.

Tintinnids were also important components of the zooplankton. Tintinnid counts peaked during June and July. Polychaete larvae (early trochophore to segmented individuals) were common during the cooler months. Nereid polychaetes were observed swarming at night during a diurnal oxygen session at Station F in July, 1976. Tunicate "tadpole" larvae were found during March, April and May. Echinoderm plateus larvae were found with regularity in May, especially at station sites D, E and F. Zoeal shrimp (Palaemonetes) were found in the samples during June and July. Figure 16 gives the seasonal cycles of zooplankton for Stations D, E and F in terms of total cell count. The Ortega/Cedar River Stations.

Six stations comprise this segment of the study; these are

B8 (located in Ortega River) and B7, C1, C2, C3, and C4 (all of which are located within Cedar River). The sampling sites span an area of about 13 km and are located about 10 km south of downtown Jacksonville (B6).

Fewer species were found here than in any of the other areas studied. The dominant zooplankters found in the area were copepods and rotifers. The Copepods belonged to the genera Canthocamptus and Calanus. Copepod populations peaked during the spring months. The Cladoceran Bosmina also appeared in small numbers.

The rotifer populations consisted primarily of the genera Branchionus and Keratella, ~~and~~ Lecane, Platyias, and Asplanchna ~~were~~ also abundant. The highest numbers were encountered in the spring and summer.

#### The Julington Creek Stations

Julington Creek is located about 21.7 km south of Jacksonville and 71 km from the ocean. It forms part of the boundary line between Duval and St. Johns counties and winds about 1.7 km east from the St. Johns River. The shoreline along its banks is relatively undeveloped except in the immediate vicinity of Mandarin, Florida, which lies along the northwestern bank. Two marinas are located at the SR 13 bridge (J6) and a small fishing camp is located at the foot of Hood Landing Road near station <sup>J9</sup> ~~A10~~. Since these sites were initially collected (1975) extensive development has occurred along the creek.

Five stations were established in the area, J5 through J9. These range across a span of about 7.5 km to the east of the St.

Johns River from the creek mouth (J5) and include one station in Durbin Creek (J8), and southern prong feeding into Julington.

The zooplankton community was composed primarily of Bosmina and Canthocamptus. Bosmina<sup>was</sup> found at all stations throughout the year but was least abundant during the fall months. The highest concentrations were found in the summer months between June and August when the numbers exceeded 100 per milliliter. On an annual basis Bosmina averaged approximately 15 individuals per count. Calanoid copepods and Canthocamptus make up the bulk of the zooplankton. Canthocamptus was most common in the fall but Calanoid copepods in general were most common in the summer when they often numbered in the thousands of cells per milliliter of sample.

#### The Downstate Stations

Five stations comprise the remaining sampling sites. All are located south of Duval County and span about 74 km of the St. Johns River. It is difficult to cluster these stations together since most are separated by at least 8.3 km and most are located in the mouths of feeder tributaries rather than on the St. Johns itself. The stations making up this group are BC (Black Creek at US 17), RC (Rice Creek at US 17), DC (Dunns Creek at US 17), OK (Oklawaha River mouth near Welaka) and LG (Lake George at the Drayton Island ferry). All of the sites are in or near deep water and many are over sand bottom. Due to distinctive differences each of the five stations will be treated on an individual basis. A short description will be given for each station.

## Benthic Macroinvertebrates

Infaunal macroinvertebrates of the freshwater areas of the river vary widely in population densities due to water quality changes described previously. The infauna have been studied by Cox et al. (1981). The most common bivalve found in the St. Johns is Rangia cuneata, identified from Lake Washington to Jacksonville. In many areas, Corbicula manilensis, an introduced clam, is as abundant as the native Unionid clam and mactrid clams. Tubificid worms are common annelids throughout the drainage basin. Amphipod populations are dominated by Hyaella azteca. Isopod populations are sparse in most of the system, but Cyathura polita has been collected from Lake George to Jacksonville by the author and reported by Cox et. al. (1981).

The most widespread epifaunal macroinvertebrate is Rhithropanopeus harrisi (white-fingered mud crab). It has been collected by the UNF Coastal Fisheries Laboratory from Mayport to Lake Poinsett. Its populations appear to peak in the brackish water areas of the river with salinities between 6 and 10 ‰. These areas include downtown Jacksonville and some of the tributaries in this area, and downstate in the Puzzle Lakes area. This distribution, which is part of an artificial habitat project at UNF is in close agreement with larval development studies by Chamberlain (1962).

Economically, the most important epifauna include the blue crab (Callinectes sapidus) and the Penaid shrimp species, Peneus setiferus (white shrimp) and Peneus aztecus (brown shrimp). Peneus setiferus has been collected as far as 210 km upstream at

nursery  
value  
high \*  
C19

salinities of 0.26 ppt. Juvenile white shrimp have a higher tolerance for lower salinities than <sup>g</sup> other brown or pink shrimp. \*

Juveniles of Peneus aztecus are more common north of Green Cove Springs and occur abundantly most seasons in Hallows Cove, Julington and Durbin Creeks, and in the Mandarin area. \*

Blue crabs are abundant as far upstream as Lake George and may occur in significant numbers further south. Mating occurs in the lower salinities upstream from Duval County. The females migrate downstream to spawn. Most spawning occurs in the lower 32 km of the river, east of Jacksonville (Togatz, 1968). Males tend to remain in the lower salinity waters throughout their lives. Females migrate. Ratios of females to males harvested in crab traps in the St. Johns increase closer to the mouth; males are dominant in the upper St. Johns. Blue crabs occur as far south as Lake Harney, 305 km from the ocean. Both males and females utilize the freshwater portion of the river as feeding grounds.

abundant  
" several  
blue crabs  
C19

Large populations of megalops blue crabs have been collected from the underside of spatterdock leaves in Julington and Durbin Creeks, Black Creek and Hallows Cove. These <sup>four</sup> ~~three~~ areas had the highest population of any of the 23 sites sampled from Lake George to Mayport (see Maps, Fig. 5 and 6). \*

Benthic macroinvertebrates populations are the subject of along term artificial habitat study being conducted by ~~C. B. UNF~~ Coastal Fisheries Laboratory ~~DeMott, J. Mueller, M. Johnson, and R.T. Powers.~~ This study utilizes an artificial habitat designed to remain at 1 meter depth and to be suspended off the bottom to prevent heavy silting

that occurs throughout the lower river system (Fig. 7)

The artificial habitat program currently has established 14 sites from Mayport to Black Creek. The most abundant invertebrates found on the habitat is Rhithropanopeus harrisi. Megalops and juveniles of Menippi mercenaria are seasonally abundant in late summer at the Mayport and Sisters Creek sites. ~~The hydroid~~ The hydroid Tubularia overgrows the habitats from downtown Jacksonville to Mayport during the winter months. Caprilla (skeleton shrimp of the order Amphipoda) are abundant at all Duval sites from spring through early fall. This amphipod is most abundant in the fall when there are 100's of animals /cm<sup>2</sup>.

#### Fishes

Two major studies have described the freshwater and estuarine fishes of the St. Johns River (McClane, 1955; Tagatz, 1968). McClane listed 118 species and Tagatz listed 170 species. A five-year <sup>w</sup>trawl study conducted by the Florida Game and Freshwater Fish Commission listed ten species as dominant; five freshwater game fish and five euryhaline species (Table 6) (Marty Hale, FGFWFC, Personal Communication). The study area included the area from Lake Harney to the Jacksonville Naval Air Station.

Euryhaline species have been observed far upstream from the freshwater - saltwater interface. These species include Archosargus probatocephalus (Sheepshead), Sciaenops ocellata (Red Drum), Pogonias cromis (Black Drum), Micropogon undulatus (Atlantic Croaker), Lutjanus griseus (Gray Snapper), Dasyatis spp. (Tagatz, 1962). Trinectes maculatus (Hogchoker) have been collected in the Puzzle Lakes area.

The following commercial and sports fishes either spawn in the St. Johns River tidal marshes or live as-juveniles within the estuary: Elops saurus (lady fish), Megalops atlantica (tarpon), Opisthonema oglinum (threadfin herring), Brevoortia tyrannus (atlantic menhaden), Alosa pseudoharengus (alewife), Arius felis (sea catfish), Bagre marinus (gafftop catfish), Fundulus heterochlitus (mimmichog), Menidia beryllina (silverside), Mugil cephalus (striped mullet), Mugil curema (white mullet), Chaetidipterus faber (spadefish), Lagodon rhomboides (pinfish), Cynoscion nebulosus (spotted sea trout), Cynoscion regalis (weakfish), Sciaenops ocellatus (red drum), Micrapogon undulatus (croaker), Leiostomus xanthurus (spot), Menticirrhus saxatilis (northern kingfish), Caranx hippos (jack crevalle), Selene vomer (lookdown), Trachinotus carolinus (florida pompano), Orthopristis chrysopterus (pigfish grunt), Paralichthys lethostigma (southern fluke), Paralichtys dentatus (summer flounder), Pomatomus saltatrix (blue fish), Poronotus triacanthus (butterfish), Scomberomorus cavalla (king mackerel). See Table <sup>12</sup> <sup>is a</sup> ~~7~~ <sup>for</sup> complete list of juvenile species collected in a modified roller tray<sup>w</sup> and <sup>or</sup> cast nets by the UNF Coastal Fisheries Laboratory from 1980-1987 from Buckman Bridge to the river mouth. Table <sup>13</sup> ~~8~~ lists the species composition of fish larvae identified from Sisters Creek for four years.

Several species found in the study area are Species of Special Concern. They are Fundulus grandis (gulf killie), Fundulus similis (longnose killie), and Cyprinodon variegatus (sheephead minnow). Anadromous fish collected in the river

juvenile  
found  
\* Reasonably  
common  
in gulf  
or western  
creeks

include Alosa sapidissima (american shad), Alosa mediocris (hickory shad), and Alosa aestivalis (bluebaek herring) (McClane, 1955).

The St. Johns is the only river in Florida that supports major commercial fisheries. The principal commercial fishes are Anguilla rostrata (american eel), Ictalurus punctatus (channel catfish), and I. catus (white catfish). These landings from these three fisheries totaled 589,183 kg/yr (1976) with an estimated dollar value of \$449,121. There is also a significant blue crab fishery of 491,705 kg/yr (1976) with a dollar value of \$199,021 (Bass and Cox, 1985).

Pogonias cromis (black drum), Sciaenops ocellatus (red drum), Menticirrhus americanus (southern kingfish), Mugil cephalus (striped mullet), and Archosargus probatocephalus (sheepshead) are also harvested from the river. Sport fishes that are fished heavily within the St. Johns include Micropterus salmoides (largemouth bass), Lepomis macrochirus (bluegill), and Pomixis nigromaculatus (speckled perch) in the freshwater areas and Micropogonias undulatus (atlantic croaker), Cynoscion nebulosus (spotted seatrout), and Paralichthys lethostigma (southern flounder) in the estuary. The St. Johns River had a reported yield of 2,268 fish per km of stream in 1975-1976 (Bass and Cox, 1985). This was the highest yield of the nine Florida rivers listed.

inflow. For most marine ecosystems, studies have shown that inorganic nitrogen is the limiting nutrient (Ryther and Dunston, 1971). However, nitrogen does not appear to be limiting in the St. Johns River estuary (DeMort and Bowman, 1985). The total amounts of inorganic nutrients in the river system is determined by upland drainage patterns and volume of sewage discharge. Large amounts of nitrogen are carried into the St. Johns River by swamp drainage, agricultural run-off, and sewage discharge.

#### Anthropogenous Impacts

The St. Johns River basin<sup>^</sup> has undergone severe physical alterations primarily in the form of wetland drainage, interbasin diversion, dredging, filling wetland<sup>^</sup>, bulkheading, channelization, and the construction of jetties at the mouth. The St. Johns Water Management District has estimated that as much as 30-50% of the wetlands of the upper basin have been lost due to these alterations. Durako et. al. (1985) have estimated that 36% of the salt marsh habitat has been lost since 1943. Losses certainly occurred prior to 1943, but cannot be measured. Much of metropolitan Jacksonville is build<sup>x</sup> on spoil banks and current residents are ~~not even~~<sup>un</sup> aware that marshes and other wetlands once thrived throughout the Greater Jacksonville area. The two worst areas for wetland losses within the St. Johns River basin are the headwaters fresh marshes and the lower basin salt marshes.

The extensive losses at the headwaters drastically altered the hydrologic regimes, causing higher flows during times of maximum discharge and lower flows during low flow conditions and

drought years. Extensive wetlands retained the runoff and released the water more gradually over longer time periods, thus providing a more consistent water supply.

There are at least 13 canals which cross the Atlantic Coastal Ridge, nine of these canals serve to divert water from the St. Johns Basin to the Atlantic (Clapp and Wilkering, 1984). The greatest amount of diversion occurs south of US 192 where extensive areas of marsh have been diked and drained for agriculture use. In 1969, Canal 54 was built to alleviate flooding problems that had occurred primarily because of the loss of flood plain described earlier. Clapp and Wilkering have estimated that returning the diversion flows from the Fellsmere Main Canal and Canal C-1 would add 28.32 CMS to the St. Johns between Fellsmere Grade and US 192. The current average flow at US 192 is 27.61 CMS. Addition of the diverted freshwater inflow would double the flow in that section of river.

The following is a description of the main pollution problems within the river system from Blue Cypress Lake (within the headwater marshes) through Lake Poinsett taken from the St. Johns River - Water Quality Report, September, 1980:

1. Pump water from agricultural drainage canals. In most cases, this is poor quality water from highly organic soils and groundwater.
2. Encroachment on the floodplain for agricultural purposes resulting in the elimination of marshes, ~~are essential for filtering pollutants and water~~ storage.

3. Canalization causing intrusion of groundwater with high chlorides allowing rapid runoff, wasting water and carrying pollutants downstream. The upper river near its origin has been extensively modified by canals and dikes.
4. Hyacinths and the associated problems of hyacinth control, such as introducing a heavy load of organic matter in the form of decaying vegetation into the water.
5. Periodic fish kills associated with large scale agricultural pumping operations.

Within the lower basin, the major land use is foresting mixed with agriculture. This land use changes in Clay and Duval Counties where more than 25% of the land use is urban-industrial. Pollution sources of the lower St. Johns Basin include sewage effluent, urban runoff, pulp mill effluent, and a variety of other industrial discharges (FDER, 1980). The point source inventory of FDER listed 41 industrial sources, and 112 municipal sources, and another 188 permitted sources in 1980.

The most impacted tributaries in the lower St. Johns River are Rice Creek and the Ortega/Cedar River subsystem in Jacksonville. Both of these subsystems experience frequent periods of low dissolved oxygen. The Rice Creek subsystem receives primarily pulp effluent; while the Ortega/Cedar River Subsystem has both industrial effluent and domestic sewage effluent. Toxic substances found in the sediments of Cedar River include PCBs and above average concentrations of mercury. PCB in

fish collected and analyzed by the City of Jacksonville Bioenvironmental Services Division were Found to exceed FDA limits for edible tissue in some species collected from the Cedar River (Table 1). Mercury in fish was found not to pose a health threat unless extremely large amounts of fish are eaten.

#### Resource Management

The St. Johns River Water Management District (SJRWMD) has ~~implemented~~<sup>designed</sup> an extensive program of wetland purchases to obtain privately held wetlands in the headwaters regions of the river. It has also developed a plan to block many of the interbasin and Atlantic ridge diversion and drainage canals discussed earlier. This will increase the freshwater input in the upper St. Johns River (Clapp and Wilkering, 1984). If these two plans are successfully implemented, it will result in significantly increasing flow rates from the upper basin and moderate<sup>ly</sup> flood stages and low flow periods.

On November 24, 1969, the State of Florida designated a 57,000 acre area in Northeast Florida as the Nassau River - St. Johns River Marshes Aquatic preserve.

This preserve lies between Fernandina Beach on the north and Jacksonville on the south and extends west to State Road 17 (DNR, 1986). The stated objectives of this program are as follows:

1. To ensure the maintenance of an essentially natural condition,
2. to ensure public recreational opportunities, and
3. to assure continued propagation of fish and wildlife resources.

*access to river*

With the opening of the Dames Point Bridge, which is the northern extension of St. Johns Bluff Road into this area, the management objectives are on a collision course with economic growth of the area and anticipated population surges, due to the sudden ease of access from all parts of the city of Jacksonville. The extensive <sup>northern Duval</sup> saltmarsh system described earlier with its many small islands and hammocks has been relatively undeveloped because of a lack of easy access from the south and west. The areas' rich shellfish beds have already suffered from the impacts of development that has occurred previously. The shellfish beds essentially are closed because of urban and suburban run-off from septic tank drainfields, golf courses, and yards. The number of larval and juvenile finfish produced each year in this area also appear to be decreasing (see Biological and Anthropogenes Impacts Sections). The areas' population has been expanding dramatically since the early 1970's. Current regulations and permitting practices do not appear to be effective in maintaining either the surface water quality or the fisheries resources of the river.

In 1987, the Florida Legislature passed the Surface Water Improvement and Management Act. This bill specifically targets the St. Johns River as a deteriorating aquatic system in need of restoration by directing the SJWMD to plan, implement, and coordinate a restoration strategy that will involve both the "surface waters and associated natural systems" (Chapter 87-97, Laws of Florida).

The plan currently is being developed and will be

implemented over the next 5 to 10 years, if legislative funding continues.

Table 3.

Selected Water Quality Parameters for the Lower St. Johns River System, 1975 - 76

STATION		LG	OK	DC	RC
DISSOLVED OXYGEN (ppm)	range avg.	2.1 - 12.6 8.0	3.9 - 7.2 5.2	2.2 - 7.8 6.0	0.1 - 1.9 0.8
NITRATE (ppm)	range avg.	1.4 - 3.2 2.3	1.2 - 6.0 3.1	1.3 - 6.8 3.5	1.3 - 8.5 5.5
TOTAL PHOSPHATE (ppm)	range avg.	0.2 - 0.8 0.6	0.4 - 2.0 0.9	0.1 - 1.0 0.5	0.1 - 4.1 1.9
% LIGHT PENETRATION	range avg.	0.2 - 20 7.4	12 - 46 25	1.0 - 9.3 5.5	0.0 - 0.28 0.10
CHLOROPHYLL a (mg/m <sup>3</sup> )	range avg.	12 - 34 20	3.2 - 15 7.0	6 - 27 17	11 - 30 18
TURBIDITY (JTU'S)	range avg.	32 - 50 41	7 - 15 11	22 - 62 36	128 - 260 171
STATION		BC	J5	J6	J7
DISSOLVED OXYGEN (ppm)	range avg.	4.7 - 7.7 6.1	6.2 - 7.7 6.8	5.9 - 7.8 6.9	4.6 - 7.0 6.2
NITRATE (ppm)	range avg.	1.5 - 4.0 2.6	0.9 - 1.9 1.6	1.0 - 1.3 1.1	0.8 - 1.0 0.9
TOTAL PHOSPHATE (ppm)	range avg.	0.2 - 1.1 0.7	0.3 - 1.7 1.2	0.1 - 1.7 0.8	0.2 - 2.8 1.3
% LIGHT PENETRATION	range avg.	1.2 - 5.5 3.2	1.8 - 12 7.6	3.7 - 15 9.8	6.8 - 14 11
CHLOROPHYLL a (mg/m <sup>3</sup> )	range avg.	4.9 - 9.6 7.1	4.4 - 19 10	5.5 - 19 12	2.5 - 13 7.1
TURBIDITY (JTU'S)	range avg.	19 - 43 32	15 - 22 19	10 - 28 19	15 - 30 22

*Quaker Co  
3 part  
fork*

*Quaker Co*

STATION		J8 *	J9 *	C4	C3
DISSOLVED OXYGEN (ppm)	range avg.	3.1 - 6.7 5.2	3.1 - 5.8 4.7	0.0 - 0.2 0.1	0.0 - 0.6 0.2
NITRATE (ppm)	range avg.	0.7 - 1.1 0.9	0.8 - 1.2 1.0	0.8 - 6.1 3.3	1.0 - 3.8 1.9
TOTAL PHOSPHATE (ppm)	range avg.	0.10 - 1.9 0.9	0.26 - 1.9 1.0	1.5 - 5.8 3.8	1.1 - 8.0 3.8
% LIGHT PENETRATION	range avg.	6.5 - 13 11	7.5 - 15 10	2 - 15 7.1	0.9 - 11 6.1
CHLOROPHYLL a (mg/m <sup>3</sup> )	range avg.	4.2 - 13 8.2	1.2 - 12 6.9	4.6 - 12.7 9.1	5.6 - 33 19
TURBIDITY (JTU'S)	range avg.	14 - 26 17	5 - 45 27	18 - 26 22	4 - 30 19
STATION		C2	C1	B8	B7
DISSOLVED OXYGEN (ppm)	range avg.	0.1 - 0.7 0.4	1.6 - 4.0 2.5	4.2 - 8.0 6.3	3.6 - 8.4 6.2
NITRATE (ppm)	range avg.	1.4 - 3.8 2.2	0.8 - 4.8 2.8	0.5 - 3.2 2.2	0.2 - 4.0 2.4
TOTAL PHOSPHATE (ppm)	range avg.	0.8 - 11.0 5.0	0.6 - 5.5 3.1	0.46 - 2.8 1.5	0.58 - 4.7 2.7
% LIGHT PENETRATION	range avg.	1.2 - 15 8.9	2.8 - 8.8 5.2	0.5 - 12 5.4	1 - 20 10
CHLOROPHYLL a (mg/m <sup>3</sup> )	range avg.	9.7 - 38 24	13 - 52 30	20 - 47 32	33 - 63 44
TURBIDITY (JTU'S)	range avg.	10 - 35 22	12 - 20 17	5 - 45 25	20 - 38 30

Rivers Sequence

STATION		B6	C	B4	B3
DISSOLVED OXYGEN (ppm)	range avg.	5.2 - 9.0 7.0	4.4 - 7.2 6.5	4.2 - 7.0 6.0	4.2 - 7.0 6.2
NITRATE (ppm)	range avg.	0.1 - 6.5 2.5	1.2 - 3.0 2.0	0.3 - 4.0 1.7	0.7 - 4.0 1.9
TOTAL PHOSPHATE (ppm)	range avg.	0.2 - 2.3 1.1	0.2 - 2.8 1.2	0.2 - 1.9 1.1	0.30 - 1.5 1.1
% LIGHT PENETRATION	range avg.	3 - 14 9	4 - 11 8	3 - 18 11	6 - 53 20
CHLOROPHYLL a (mg/m <sup>3</sup> )	range avg.	3.3 - 8.8 6.9	3.1 - 10.3 6.7	2.8 - 10.0 5.6	3.3 - 7.2 5.0
TURBIDITY (JTU'S)	range avg.	15 - 48 32	11 - 51 29	5 - 36 24	2 - 33 20
STATION		D	E	F	
DISSOLVED OXYGEN (ppm)	range avg.	4.9 - 8.2 6.8	4.8 - 7.7 6.6	3.7 - 7.3 6.0	
NITRATE (ppm)	range avg.	1.0 - 3.5 2.1	0.8 - 3.5 1.8	0.9 - 3.0 2.0	
TOTAL PHOSPHATE (ppm)	range avg.	0.18 - 1.8 1.1	0.44 - 1.2 0.9	0.18 - 7.8 2.6	
% LIGHT PENETRATION	range avg.	11 - 26 15	13 - 33 23	25 - 67 42	
CHLOROPHYLL a (mg/m <sup>3</sup> )	range avg.	2.6 - 5.7 4.1	2.8 - 4.3 3.7	3.9 - 6.0 4.7	
TURBIDITY (JTU'S)	range avg.	5 - 23 16	7 - 14 10	7 - 15 11	

Table 5. Principal Submerged Macrophyte Associations for Four Selected Sites in Lower St. Johns River.

Site	Dominant Species	Areal Coverage %*	Current Status of Grassbeds (1982-1987)
Lake George	1. Vallisneria americana	91	Areal Coverage and Species Composition Stable
	2. Ceratophyllum demersum	7	
	3. Nais guadalupensis	5	
	4. Potamogeton illinoensis	5	
	5. Hydrilla verticiliata	3	
Hallowes Cove	1. Vallisneria americana	98	Areal Coverage and Species Composition Stable
	2. Ceratophyllum demersum	45	
	3. Egeria densa	10	
	4. Sagittaria subulata	10	
	5. Ruppia maritima	10	
Black Creek	1. Vallisneria americana	41	Areal Coverage fluctuated 10-20% over 3 year period/ Species Composition Stable
	2. Ceratophyllum demersum	6	
	3. Nais guadalupensis	4	
	4. Potamogeton illinoensis	4	
	5. Sagittaria kurziana	3	
Buckman Bridge (Mandarin Area)	1. Vallisneria americana	1-2	Areal Coverage increasing (30% since 1982)/ Species composition fluctuates (especially
	2. Ruppia maritima	31	
	3. Potamogeton pectinatus	10	
	4. Ceratophyllum demersum	8	
	5. Enteromorpha intestinalis	5	
	6. Ulva lactuca	5	

relative

- abundance of

#1 and 2)

\*Area coverage sometimes greater than 100% because of plants overlapping in coverage.

DEVELOPMENT MAP

DUVAL COUNTY

COASTAL ZONE

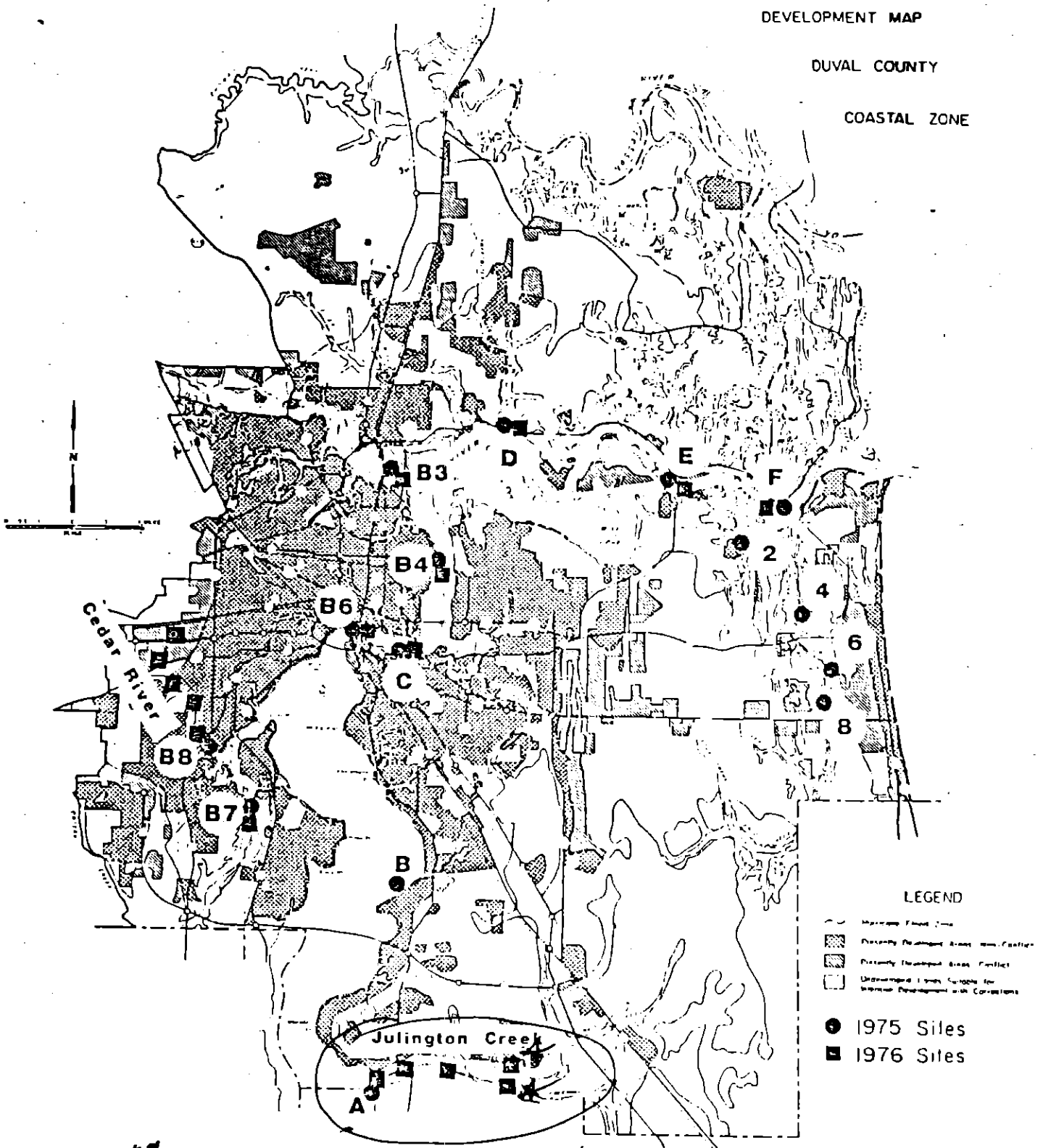


Fig. 2. Map of the St. Johns River near Jacksonville showing all collection sites for 1975 and 18 of the 23 collection sites for 1976. For the remainder of the 1976 sites, see Fig. 2.

*These have been  
continuously sampled since  
1976 on a quarterly basis  
& are location sites for artificial habitats.*

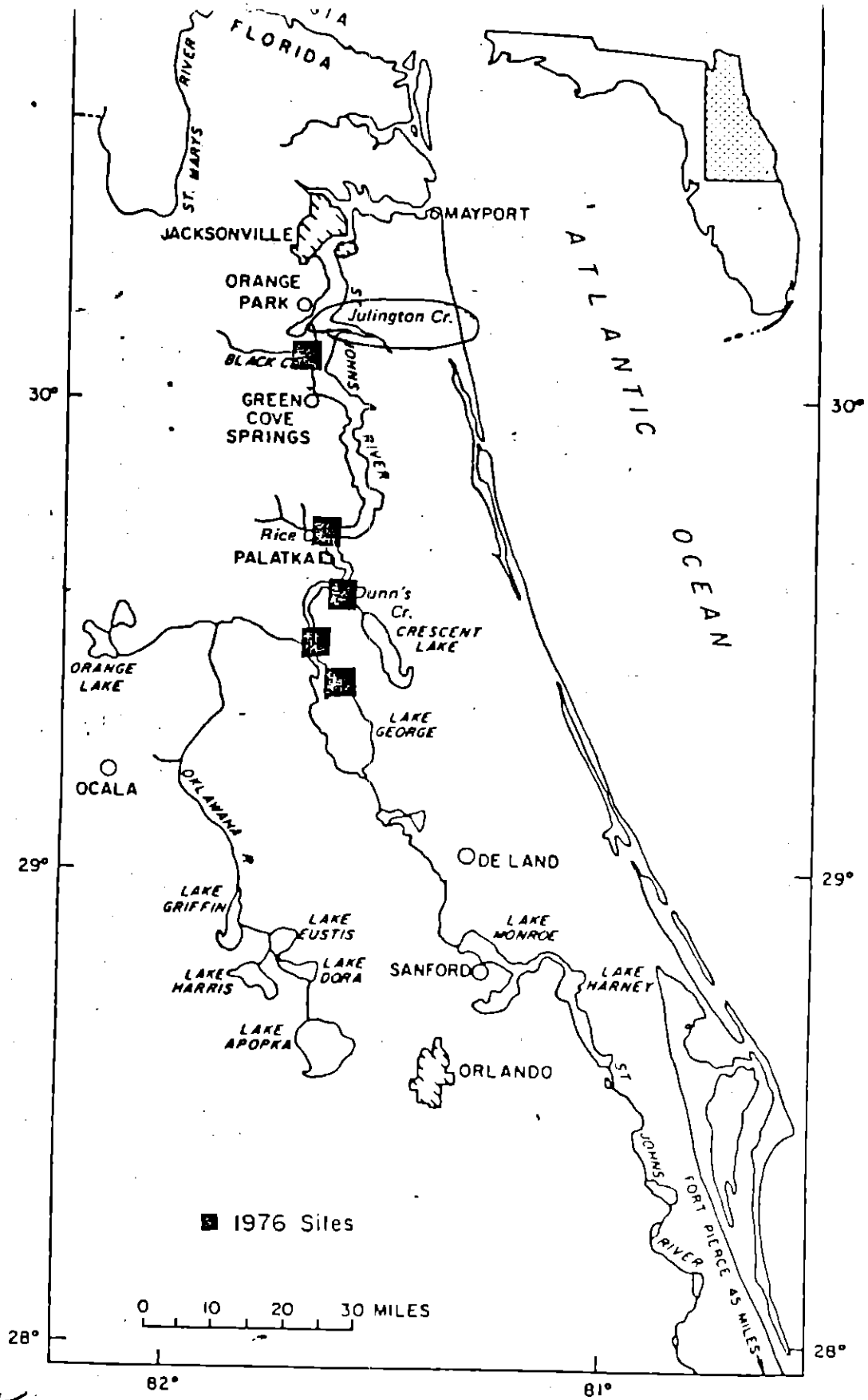


Fig. 1. Map of northeastern Florida showing major elements of the St. Johns River system. Five collection sites for 1976 are marked. For the remainder of the 1976 sites, see Fig. 1.

Table 2

Taxonomic Grouping of Species for  
Selected Stations -

	<u>Cyanophyta</u>	<u>Chlorophyta</u>	<u>Chlorococcales</u>	<u>Desmidiaceae</u>
L.G.	10	24	4	6
R.C.	9	15	3	4
J.C.	10	20	5	6
C.R.	13	19	4	7
A.	8	19	6	3
C.	11	14	3	3
F.	<u>4</u>	<u>8</u>	<u>1</u>	<u>2</u>
TOTAL	65	119	26	31

	<u>Bacillariophyta</u>	<u>Centrales</u>	<u>Pennales</u>
L.G.	23	3	20
R.C.	23	10	13
J.C.	36	13	23
C.R.	39	21	18
A.	37	14	23
C.	51	30	21
F.	<u>74</u>	<u>49</u>	<u>25</u>
TOTAL	283	140	143

Report Made by Dr. Carol DeMart. November, 1984  
Chief Biologist For Coastal Fisheries. 62  
Maine University of North Florida  
of Switzerland-Hallowes Cove Area

I'm coming at the request, actually, of Sarah Bailey and a few other people here. This site, I probably have had more experience with this area than, I assume, probably any other biologist in the state of Florida.

This is one of our sites that we chose in 1975 as part of a long-term finfish-shellfish study.

We have been studying and sampling it yearly since 1975, and quarterly since 1980. We have been trolling in this area.

It's one of our troll sites, one of our selected troll sites. We have a lot of data. We chose this area specifically because of the high-quality habitat for both finfish and shellfish, and both adult and juvenile.

We have found in this area thirty-two species of finfish. Among the more important sportfish that are common in this particular area are croaker, red drum, spotted seatrout, wheat fish, jack crevalle, flounder, hog choker, large-mouth bass, black crockie and

red-ear sunfish, and that's not all of them, but that's a portion of them that are relatively common and very important.

Also important, this area is a major nursery area for white shrimp and also a major nursery area usually for brown shrimp, and also for blue crabs.

So we're talking about an area that, at present, is a very high-quality habitat area. The opposition that we at Coastal Fisheries Laboratory is really twofold, and I'd like to split it that way.

One is immediate impact of loss of habitat. And much of my input will be very similar to Lawson's. I'm one of those that Dr. White cited as one of the studies that we have done, because we have published in this area.

We have also gotten in the paper and in the press at present on the lower St. Johns River. So we have -- and part of this area is also included in that report.

The immediate impact, part of the

loss of habitat, as I indicated before, the habitat is excellent for both finfish and shellfish.

The water quality is among the highest, I would say, in the lower St. Johns River. It's an area that I have repeatedly requested that the St. Johns Water Management District designate as part of the SWIM program as critical nursery habitat.

And, among those we're talking about in terms of critical nursery habitat would be the spotted seatrout, jack crevalle, and also the red drum, which, as I think everyone knows, is a species of very important significance to the National Marine Fisheries Service we've been working on.

We have large numbers of red drum and trout in this area, juvenile red drum. The problem that we see in this area, the data from our studies, and not only our studies but similar studies from -- that have been reported in the transactions of the American Fishery

Society and the Fisheries Journals, the fisheries management journals.

What I want to address, first of all, I think it's without question that this is eelgrass habitat in the shallow-water areas, and I agree with Dr. White, because that was part of my study, was that, basically, the eelgrass was limited to about a meter or slightly over a meter, meter and a half, but there is something else that I think is missing here, and that is the fact that there was a similar study, and our studies, that have indicated that what actually happens, basically, is that there is the deeper water adjacent to grass beds.

In other words, prime grass beds that we are talking about, that I think everyone in this room, including those people who are ready to develop the marina, would indicate that, if there are prime grass beds, there are grass beds there utilized by the manatees, there are grass beds there that are utilized for finfish and shellfish.

But deeper-water areas, minus twelve, minus eighteen, that they're talking about building in, are utilized heavily by larger juvenile and yet of the year in both finfish, portfish and commercial fish, both large-mouth bass and crawfish.

The adults move out there and so do the young. You know, this is something that both flounder, hog choker, as well as the ones we've stated, it's been well established, it's not just my study that I'm talking.

I can give you references, if that's required, later on. But, basically, the reports indicate that, as the small fries, they get older and larger -- I'm not talking about adults now, I'm just talking about large -- or juveniles, they move into deeper waters, in the deeper waters, adjacent to the grass beds, and then they move in and out with the tide, because this is a tidal-influenced area, and so they move out into those areas.

The areas that we're talking about,

these are submerged habitats. These are areas that are utilized. It's not just grass-bed habitat that we're talking about in the lower St. Johns.

We are dealing with a black-water river. There are a lot of sediments and materials and detrital materials that are fed upon by the shrimp, by the crab, and they in turn feed into the food web.

So what we're looking at is a high-quality submerged habitat, not just grass bed habitat, but adjacent deep-water habitat.

In fact, when we troll the area, we get the large fish in the deeper areas, not in the grass-bed areas, except seasonally.

The lower St. Johns River has already experienced the loss of from thirty to sixty percent of the suitable juvenile finfish and shellfish habitat.

And, as Lawson Snyder pointed out, the lower St. Johns has been designated as an area for surface water improvement and manage-

ment, and, at the same time, we're talking about a net loss.

No matter how you consider it, there is going to be a net loss of suitable prime juvenile nursery habitat and adult habitat.

And, secondly, there are long-term effects, and they're, just very briefly -- and, again, some of this was -- I'll address from a little different angle, but basically I agree with Mr. Snyder in that the increased boat traffic will increase turbidity, and I cannot believe that there will only be sailboats that are utilizing this.

Just generally, I have never seen any marina in this whole area where there are only sailboats in there.

And, even if there are sailboats, they are also usually assisted by a motor-assist when they come in and out very frequently.

So there will be an increased turbidity in the area. This will cause increased

facilitation and lower for activity of the grass beds.

It will also lower productivity and prevent the communities of the river bottom, not just the grass beds, and that particular area has a very high concentration of *Grans utiano* (phonetic), which is one of the mussels that's fed upon. There are a lot of other types in the river basin in that area.

A similar type of problem has occurred, and we're seeing this occur in Julington Creek, where, with the increased boat traffic and the increased problems, this is one of our other study areas that, again, Sarah Bailey was alluding to, as Julington Creek is already showing some of these problems due to increased boat traffic.

Secondly, the toxic effects that are associated with, again, use of byproducts and also the anti-fouling compounds, will cause a deterioration in the overall actual waterfall and the habitat suitability of this area.

But, in general, we're going to see, basically, there's no way around it, there's going to be a decreased yield of both juvenile finfish and shellfish if this project is allowed to continue. (Applause.)

LT. COL. BROWN: Thank you, Dr. DeMort. Mark Jackson.

MARK JACKSON: Mark Jackson, president of the Switzerland Community Club, 2654 Fox Hunt Trail, Switzerland, Florida.

We have heard testimony today, we have heard that our county commissioners have asked that y'all deny the request.

We have heard that the Florida Game and Fresh Water Fish Commission, who is another -- an agency that is paid by the taxpayers to look after the natural resources of our waterways.

We have heard from Dr. DeMort, which I don't think that it can be disputed that Dr. DeMort is the authority, quote, on this area of the St. Johns River.

"Distribution and Mortality of the W. Indian Manatee  
(*Trichechus manatus*) in the S.E. United States:  
A Compilation and Review of Recent Information,"  
Vol. I: The Atlantic Coast, I.E. Beeler and T. G. O'Shea,  
Natl. Ecology Research Ctr. Rep. No. 88-69, 1988.

ST. JOHNS COUNTY

A. Mortality

St. Johns River

Three dead manatees were recovered from the St. Johns River and its tributaries in St. Johns County (Table I.8, Fig. 19). Carcasses were recovered in 1977, 1983, and 1985 during the months of February and March. These deaths included a boat-killed manatee recovered from Deep Creek, a manatee dead from an undetermined cause found at Green Cove Springs, and a third manatee found dead from natural causes in Julington Creek.

Intracoastal Waterway and Atlantic Ocean

Nine manatees died in the ICW and its tributaries in St. Johns County and one manatee died in the Atlantic Ocean (Table I.8, Figs. 20, 21). Two were killed by boats in the Palm Valley and Crescent Beach areas. Five died from undetermined causes: two in the ICW from Ponte Vedra Beach to St. Augustine, one in the San Sebastian River, and one near Matanzas Inlet. A manatee dead from undetermined causes was recovered on the ocean side of Ponte Vedra in January 1982. A calf was recovered alive in the ICW at Ponte Vedra in August 1976 but later died in captivity at Marineland in St. Augustine. Two cases were classified as dead from natural causes, both subadult-size individuals recovered during winter months in unusually cold years. One was recovered in the ICW at Palm Valley in January 1981 and the second in Moultrie Creek in February 1984.

## B. Distribution

### St. Johns River

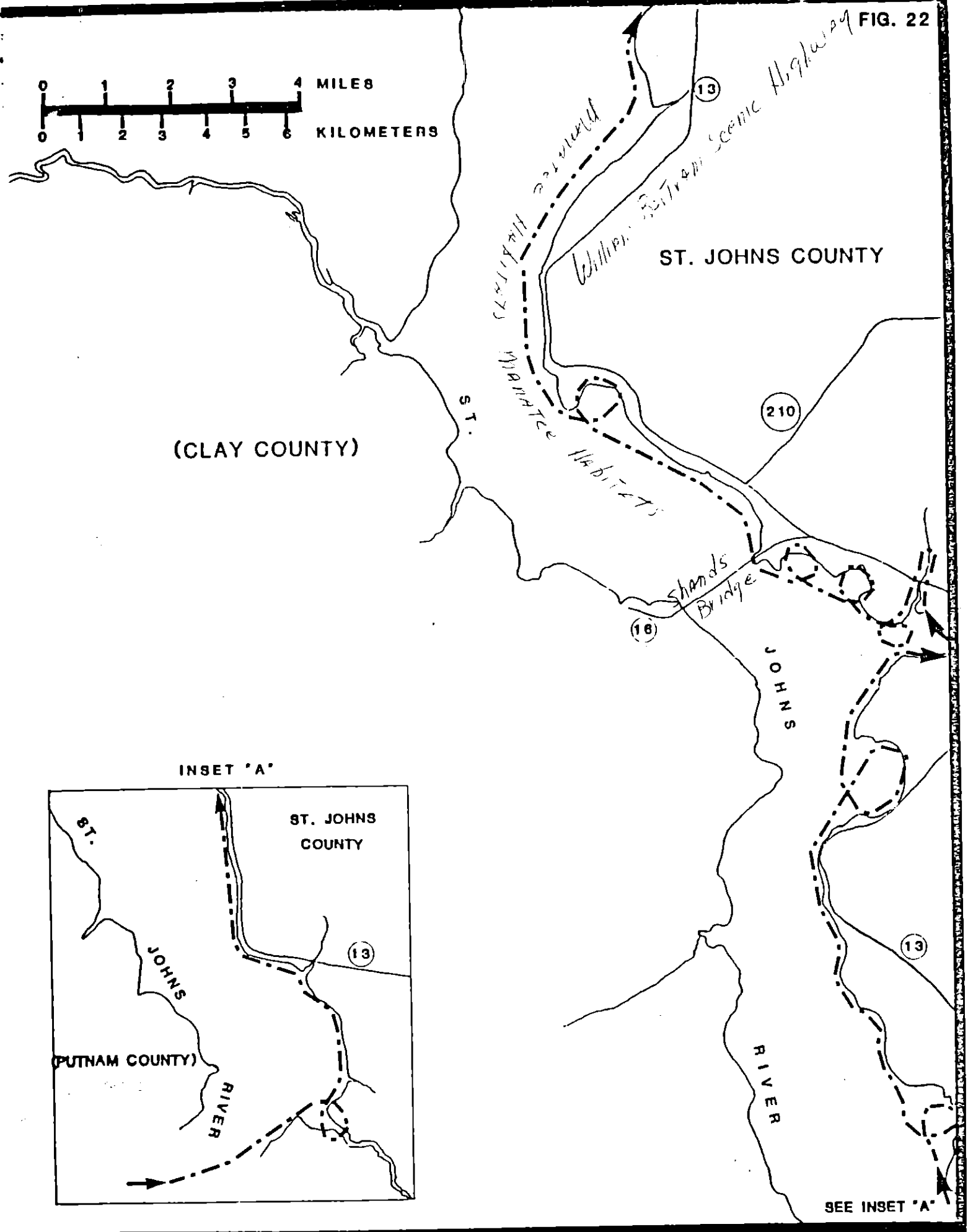
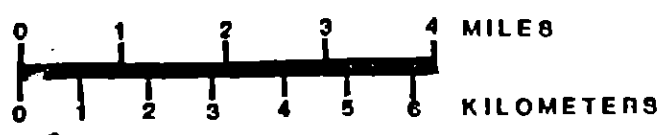
Kinnaird (1983a) observed 17 manatees in St. Johns County on aerial surveys during the months of May, August, September, and November (Fig. 22). Groups of 1-7 were observed along the east bank of the St. Johns River from Julington Creek to the Shands Bridge, particularly in the area of Hallowes Cove (Fig. 25). The river south of the bridge was not surveyed by Kinnaird.

Fifty-eight manatees were observed during 26 aerial surveys conducted by CH2MHill (1986) over the St. Johns River in St. Johns County (Fig. 22). The study was conducted to evaluate the potential hazard to manatees by the proposed St. Johns Harbour Marina project in the vicinity of Sixmile Creek. The majority of sightings were north of the Shands Bridge (Fig. 25). Locations with relatively high numbers of sightings included Hallowes Cove and Little Florence Cove. Other locations included Orange Grove Branch, Kendall Creek, Florence Cove, Trout Creek, Sixmile Creek, Pacetti Point, Colee Cove, and Toccoi Creek. Manatee use of the St. Johns River dropped upriver of Pacetti Point. Manatee counts were highest in spring and summer, dropping to zero in winter (CH2MHill 1986).

Respondent sightings of manatees in the St. Johns River were made primarily in the spring and summer. Sightings occurred along the east bank of the river from Fruit Cove to Toccoi Point, including Hallowes Cove, Orangedale, the Shands Bridge, and Picolata. Manatees were also observed in Julington Creek and at the mouth of Cunningham Creek.

Fig. 22. Combined aerial survey routes of Kinnaird (1983a) and CH2MHill (1986) over the St. Johns River in St. Johns County.

FIG. 22



INSET 'A'

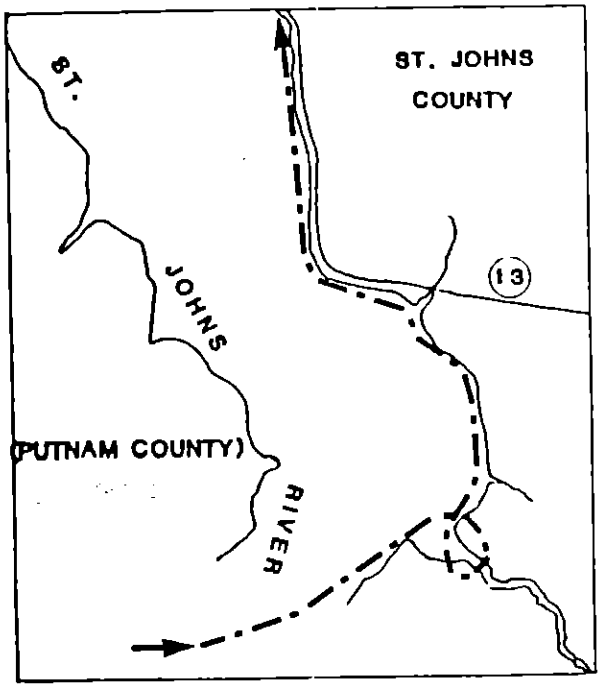


Fig. 25. Locations of manatee sightings reported by Kinnaird (1983a) and CH2MHILL (1986) in the St. Johns River in St. Johns County.

FIG. 25

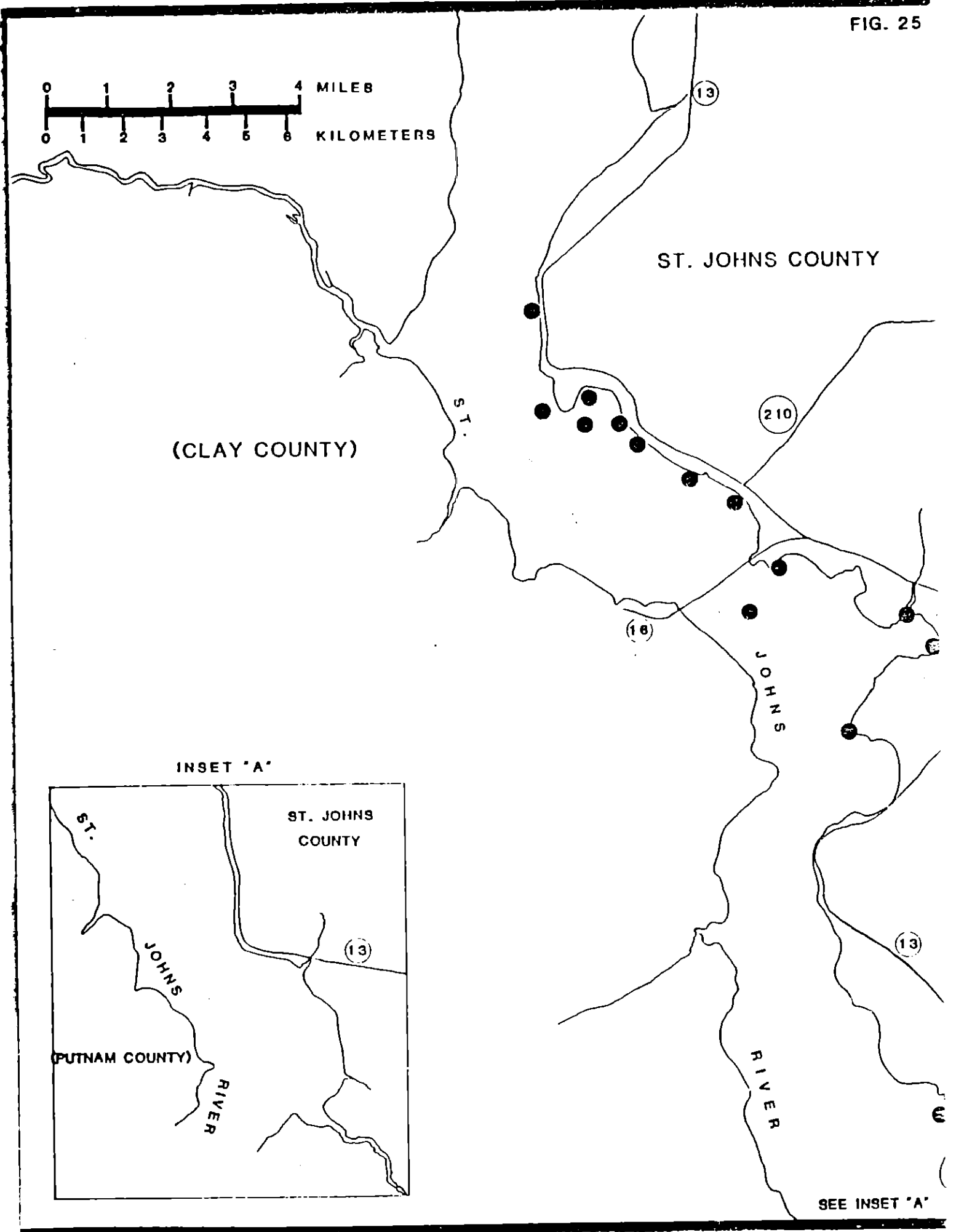


Table 1.8. Summary of manatee mortality records for St. Johns County from April 1974 through December 1985.

ID NO	DATE	SEX	LENGTH (cm)	RECOVERY LOCATION	
				LATITUDE	LONGITUDE LOCALITY
M 249	27 JUL 81	M	298	29 45 N	81 15 W
M 299	29 MAY 82	M	318	30 11 N	81 24 W
M 430	25 FEB 85	M	310	29 44 N	81 30 W
BOAT/BARGE COLLISION					
CRESCENT BEACH, WEST SHORE MATANZAS RIVER, 1 KM S OF HWY 206 BRIDGE					
PALM VALLEY, INTRACOASTAL WATERWAY, 0.8 KM NORTH OF PALM VALLEY LANDING					
ONE AND A HALF MILES UPSTREAM FROM MOUTH OF DEEP CREEK, OFF THE ST. JOHNS RIVER					
DEPENDENT CALF					
M 35	13 AUG 76	M	119	30 12 N	81 25 W
DIED AT MARINELAND OF FLORIDA. PICKED UP ALIVE AT 11 PALM LN, PONTE VEDRA, ST. JOHNS CO.					
UNDETERMINED					
M 70	28 FEB 77	M	274	29 58 N	81 20 W
M 73	07 MAR 77	M	258	29 58 N	81 37 W
M 77	21 MAR 77	M	212	29 42 N	81 1' W
M 114	16 MAR 78	?	174	29 54 N	81 19 W
M 260	02 JAN 82	F	317	30 12 N	81 22 W
M 264	31 JAN 82	F	225	29 53 N	81 18 W
NATURAL					
M 217	17 JAN 81	M	252	30 13 N	81 25 W
M 323	18 FEB 83	F	199	30 07 N	81 37 W
M 370	04 FEB 84	F	237	29 49 N	81 19 W
INTRACOASTAL WATERWAY, NORTH OF PALM VALLEY					
SOUTH SHORE JULINGTON CREEK, NEAR HWY 13 BRIDGE, AT 1403 WENTWORTH AVENUE					
SOUTH SHORE MOULTRIE CREEK, JUST WEST OF US HWY 1					